COLORADO DIVISION OF LABOR STANDARDS AND STATISTICS PUBLIC MEETING

November 2, 2020

MIKE PRIMO, Director of Operations and Rules Coordinator
ELIZABETH FUNK, Director of Labor Standards
SAIDA MONTOYA, Investigations Manager
JESSICA LONG, Direct Investigations Manager
ERIC YOHE, Labor Standards Outreach Manager
DEAN CONDER, Labor Relations Administrator
EVE POGORILER, Senior Hearings Officer
RAJA RAGHUNATH, Administrative Law Judge
ASHLEY BOOTHBY, Senior Policy Advisor
MARY DONACHY, Senior Policy Advisor

- 2 MR. PRIMO: Good morning everyone. We would
- 3 like to begin this hearing. If everybody could please go
- 4 ahead and mute themselves.
- 5 This public hearing is to discuss the Division 6
- 6 recently proposed set of rules. This meeting and the
- 7 comments made in a chat window of the Google Meeting are
- 8 being recorded for administrative record and so the Division
- 9 staff may review them as needed. If you plan to speak,
- 10 indicate in the chat window if you are participating by
- 11 Internet, and we will call on the speakers in the order in
- 12 which we receive the request.
- 13 After speakers participating by Internet, we will
- 14 solicit testimony from those participating by phone.
- 15 Written comments may also be submitted via the chat window
- 16 by the RSVP form found on our website or by e-mailing
- 17 myself, michael.primo@state.co.us. All comments are due
- 18 5:00 p.m., Thursday, November 5th, 2020.
- 19 For those of you joining via Google Meet, please
- 20 pin the presenter to your screen by clicking the pin button
- 21 on the presenter's icon. Please hold your verbal comments
- 22 until you are prompted. If you need help during the public
- 23 meeting, please use the Google Meet chat feature to contact
- 24 myself, Michael Primo, our rule coordinator, as I will be
- 25 monitoring the all the chats.

- Once we call your name, please unmute yourself for
- 2 speaking. To unmute yourself, please click control D if
- 3 you're using a computer or star 6 if you're using your
- 4 phone. Please state your full name, the rule you wish to
- 5 discuss, and describe as much as you can at your job and
- 6 your role. If applicable, please also state the
- 7 organization you are representing. Please limit your verbal
- 8 comments to five minutes. If you would like discuss
- 9 multiple rules, you may do so, however, you will only
- 10 receive a maximum of twelve minutes total.
- 11 After you are done speaking, the Division may ask
- 12 questions related to your verbal comments. Afterwards,
- 13 please mute yourself so that others may speak. This form is
- 14 only for comments related to the proposed rules. For any
- 15 direct questions you may have regarding these rules or
- 16 guidance, please e-mail them to michael.primo@state.co.us.
- 17 We will answer these questions about the proposed rules
- 18 outside of this meeting and as promptly as we can so that we
- 19 can confer to make sure answers are as accurate as we can
- 20 provide.
- 21 If you attend--if you need to remain anonymous to
- 22 exercise your right to confidentiality under 7 CCR 1103-7,
- 23 Wage Protection Act Rules, Rule 4.7, please give just your
- 24 first name and--or pseudonym and describe as much of your
- 25 job and role as you can. You can also choose to turn off

- 1 your video so that the Division cannot physically see you
- 2 but can still hear you. If you would like to provide your
- 3 name and information for the record, regardless if you speak
- 4 or not, please e-mail me at michael.primo@state.co.us after
- 5 this meeting, and I will add you to our contact information
- 6 to our rulemaking contact list.
- 7 Right now I will turn it over to Scott Moss our
- 8 Division Director.
- 9 MR. MOSS: Thank you, Mike.
- 10 Good morning everyone. I'm Scott Moss, Director
- 11 of the Division of Labor Standards and Statistics here in
- 12 the Colorado Department of Labor and Employment. The time
- is now 9:04 a.m. on Monday, November 2nd, 2020. This is a
- 14 public rulemaking hearing held at this Division with
- 15 participants listening and speaking by Internet and phone.
- 16 A recording of this hearing will be added to the
- 17 administrative record for these rules as Mike mentioned.
- 18 Thank you, Mike, for reading today's instructions.
- 19 I won't repeat them all, but I'll give a couple ground rules
- 20 and highlights.
- 21 Thank you all for joining us. With me in
- 22 attendance today are the following officials from the
- 23 Division: Liz Funk, Director of Labor Standards; Mike Primo,
- 24 Director of Operations, and Rules Coordinator; Saida
- 25 Montoya, Investigations Manager; Jessica Long, Direct

- 1 Investigations Manager; Eric Yohe, Labor Standards Outreach
- 2 Manager; Dean Conder, Labor Relations Administrator; Eve
- 3 Pogoriler, Senior Hearings Officer; Raja Raghunath,
- 4 Administrative Law Judge; Ashley Boothby, Senior Policy
- 5 Advisor; and Mary Donachy, Senior Policy Advisor.
- Today we're accepting testimony for the following
- 7 six proposed sets of rules in one combined hearing because
- 8 the rules are on simultaneous schedules. And per Division
- 9 practice, we hold combined hearings at which people can
- 10 testify on some or all of the proposed rules we have.
- 11 First, Colorado Overtime and Minimum Pay
- 12 Standards Order, the "COMPS" Order, No. 37, 7 CCR 1103-1;
- 13 Wage Protection Rules, 7 CCR 1103-7; Direct Investigation
- 14 Rules, 7 CCR 1103-8; Colorado Whistleblower,
- 15 Anti-Retaliation, Non-Interference, and Notice-Giving or
- 16 "Colorado Warning" Rules, 7 CCR 1103-11; Colorado State
- 17 Labor Relations Rules, 7 CCR 1103-12; and Equal Pay
- 18 Transparency Rules, 7 CCR 1103-13. The latter three are new
- 19 sets of rules based on recently enacted statutes. The first
- 20 three are amendments to existing rules but also based on
- 21 statutory mandates for rulemaking by this Division in those
- 22 newly enacted statutes and existing statutes.
- The Notice of Public Hearing and associated
- 24 rulemaking documents were filed with the Secretary of State
- 25 September 25th through 30th for all six sets of rules.

- 1 After that, the Division posted all rulemaking documents on
- 2 our website and circulated them to our contact list of over
- 3 400 stakeholders, many of you here, a mix of individuals and
- 4 organizations that have expressed interest in or are known
- 5 to the Division to be interested in Division rules. If you
- 6 are not yet part of our stakeholder list and would like to
- 7 be, so indicate in the chat, and Mike Primo will add you to
- 8 our list for future notices.
- 9 Before we begin, a few rules and guidelines.
- 10 We're accepting oral testimony in this hearing as well as
- 11 written comments through the chat window for anyone here by
- 12 Internet. It's the same administrative record that will
- 13 include all oral testimony, all comments in the chat window,
- 14 and all written comments submitted outside this hearing.
- 15 All testimony and comments are reviewed by the
- 16 same Division officials. So while you're free to comment or
- 17 testify by any or all means you prefer, there is no need to
- 18 repeat points in multiple forms of testimony and comment
- 19 submission, though you may if you wish. Or if you are
- 20 submitting written comments and also testifying, you can use
- 21 your oral comments just to hit highlights or call our
- 22 attention to key points in your written comments.
- Written comments can be, as we mentioned, in the
- 24 chat window or e-mailed to Mike Primo whose e-mail address
- 25 is posted, or can be submitted through the RSVP form on our

- 1 website which also functions as a comment submission form.
- 2 The comment deadline as Mike (inaudible) bears repeating is
- 3 5:00 p.m. this Thursday, November 5th, 2020, having been
- 4 open since the last week of September.
- 5 This forum is for comments related to our proposed
- 6 rules, the ones I have listed. If instead you have
- 7 questions you would like answers to, for example, a question
- 8 about the application of some law or rule to your personal
- 9 situation or just questions you would like answers to
- 10 without commenting on the rules, we'd be happy to respond
- 11 outside this hearing. You can e-mail questions to Mike
- 12 Primo. Again, the e-mail is posted, but it's
- 13 michael.primo@state.co.us, and we will provide an individual
- 14 answer promptly.
- We anticipate the time available for today's
- 16 hearing will be enough for all testimony on all rules. The
- 17 hearing will be ongoing as long as needed for everyone who
- 18 wants to testify. We will end the hearing once no one else
- 19 wishes to testify. If more time is needed or if we have
- 20 technical difficulties, this hearing may be continued to
- 21 another date which we would announce at the end of today's
- 22 hearing and also post on our web page.
- 23 If you're here by Internet and would like to
- 24 testify, please say so in the chat feature of this Google
- 25 Meet. We will call on those who wish to speak in the order

- 1 in which folks have RSVP'd before the hearing and then in
- 2 the order in which they so indicate in the chat window.
- If you're here by phone, we will provide an
- 4 opportunity for folks here by phone to testify after the
- 5 testimony from those participating by Internet simply
- 6 because by (inaudible) not as ready a way to list yourself
- 7 in a particular order. But everyone will have an
- 8 opportunity to testify.
- 9 Please keep your computer or phone on mute. If
- 10 you're testifying, still keep your phone on mute until we
- 11 call your name.
- 12 As you begin your testimony, please do the
- 13 following three things. First, please unmute yourself.
- 14 Then, when I remind you that you forgot to unmute yourself,
- 15 please unmute yourself.
- Second, as Mike noted, please state your full
- 17 name, job, and role, and whether you're speaking for any
- 18 organization as well because sometimes it can be unclear if
- 19 someone is an officer or member of an organization whether
- 20 they're speaking for the organization or just listing the
- 21 organization to give background on their affiliation. If,
- 22 however, as Mike noted, you wish to remain anonymous, that
- 23 is your right under Wage Protection Act Rule 4.7. Just say
- 24 your first name or a pseudonym and describe as much of your
- 25 job or role as you're comfortable doing.

- 1 Third, please indicate the rule or rules you would
- 2 like to discuss since we have multiple sets of rules. And
- 3 even within sets of rules, there are multiple rules that are
- 4 being proposed, so clarity as to exactly which rules you are
- 5 covering would be helpful. I would suggest at the start of
- 6 your testimony you indicate which (inaudible) and rules
- 7 you're speaking to, and then in your comments make clear
- 8 when you're speaking on each particular one.
- 9 Testimony is limited to five minutes per person.
- 10 If you wish to discuss multiple sets of rules, you may take
- 11 an additional five minutes per set up to a maximum of twelve
- 12 minutes total. So if you're speaking on three sets of
- 13 rules, it could be four each. We won't break it down as
- 14 simply as must be four or five minutes per each. You can
- 15 take up to ten for two sets of rules, twelve total. If you
- 16 have more to say, that is absolutely fine. That's why we
- 17 are allowing multiple forms of participation in rulemaking,
- 18 a mix of submitting written comments, putting comments in
- 19 the chat window, or submitting them via the RSVP form.
- 20 After you finish speaking, the Division may ask
- 21 follow-up questions. When you're finished, please mute
- 22 yourself so others may testify.
- 23 If you'd like to provide your name and information
- 24 for the record, whether you testify or not, please e-mail
- 25 Mike Primo after this hearing, or fill out the RSVP form.

- 1 The forms and the e-mail addresses, again, are on our
- 2 "Proposed Rules" link on our website. Our website, again,
- 3 is coloradolaborlaw.gov. The e-mail address and web link
- 4 are also on the instruction sheet that should be visible to
- 5 you.
- Thank you again for taking the time to attend this
- 7 public hearing and to participate in the rulemaking process.
- 8 And thanks to those of you who have submitted written
- 9 comments in advance. Getting this kind of feedback is
- 10 extremely helpful because as those of you who are frequent
- 11 fliers with the Division know we read every single comment
- 12 by multiple individuals at the Division, discuss them
- 13 seriously, and we quite often do amend our proposes rules
- 14 based on good points that individuals make. So we genuinely
- 15 appreciate the written comments and the participation in the
- 16 hearing.
- We'll now proceed with oral testimony. We'll
- 18 start with those who signed up to testify in advance, then
- 19 proceed to those who say in the chat window they want to
- 20 speak, and then we'll call on participation by anyone here
- 21 by phone.
- Mike, who's first up?
- MR. PRIMO: Thank you, Director Moss. Right now
- 24 we have Dean Harris.
- Dean, if you're available, would you please unmute

- 1 yourself and begin speaking?
- 2 MR. HARRIS: Thank you very much. I'd like to
- 3 thank the Division for making this opportunity available.
- 4 I'd also like to thank the Division for their easy
- 5 accessibility and response to this during some difficult
- 6 times recently in the labor realm.
- 7 Again, my name is Dean Harris. I am an attorney
- 8 and the Western Slope Area Manager for the Employer's
- 9 Council. Employer's Council is a nonprofit organization
- 10 that advises, represents, and trains employers in every
- 11 phase of the unemployment relationship. We have
- 12 approximately 4,000 members and every size and every
- 13 industry sector imaginable.
- I don't speak on behalf of the Employer's Council.
- 15 I speak as an individual but have collected some of the
- 16 questions and thoughts that have been shared to me both by
- 17 other attorneys in our organization and by some of our
- 18 members on particular rules.
- In particular, I have just a couple of questions
- 20 and comments on Equal Pay Transparency, specifically Section
- 21 4.2, Opportunities for Promotion, and then have one comment
- 22 under the COMPS Rule, proposed COMPS Rule on Section 2.2.1.
- 23 Under pay transparency, Rule 4.2 specifically speaks to
- 24 certain obligations that are triggered by an opportunity for
- 25 promotion. And I would say that of all the questions that

- 1 we receive on a daily basis from our members, the most
- 2 frequent question we are receiving is what is an opportunity
- 3 for promotion and when are these obligations triggered.
- 4 The statute does not define a promotion and nor
- 5 does the proposed rule define an opportunity for promotion.
- 6 So we are getting questions around types of promotional
- 7 opportunity such as formal mentoring programs, succession
- 8 planning, elevate or promotions that, for example, act upon
- 9 seniority or some other automatic trigger to elevate someone
- 10 from a junior to a senior status, or it involve a pay raise.
- 11 The--it appears to make some common sense that an
- 12 opportunity for a promotion should involve some type of
- 13 competitive process. That, therefore, the obligation would
- 14 be triggered upon--on a process that, rather than being
- 15 automatic, is competitive in nature. And when that
- 16 triggers, we would love to see clarification. I know our
- 17 members would love to see clarification on when
- 18 nontraditional types of promotion are triggered.
- 19 As well, we've received questions from employer
- 20 groups, so, for example, an employer who in turn runs
- 21 professional corporations where each location perhaps has a
- 22 separate employer information number, or larger
- 23 organizations that run semiautonomous Divisions or
- 24 locations. Where these locations have to date acted
- 25 autonomously, they have not posted jobs for--across the

- 1 organization for each location. They've posted jobs
- 2 independently. Employees may not even have access to the
- 3 intranet to job opportunities at the employer's other
- 4 locations. And these members are concerned whether they
- 5 need to change their hiring and their promotional practices
- 6 to share promotional opportunities to people that, frankly,
- 7 those have not been open to before, where they've promoted
- 8 internally within each--in--within each autonomous or
- 9 independent group.
- 10 And finally, just have one comment on COMPS and
- 11 specifically Rule 2.2.1. I've saved this one for last just
- 12 because I can hear the -- I can hear the eyelids flutter and
- 13 the eyes rolling because I know this is a subject we've
- 14 covered before. But I see the proposed rule still contains
- 15 an interesting definition for administrative employees who
- 16 are exempt from the act.
- In speaking with staff at the Division, my
- 18 understanding, if I am stating their advice correctly, is
- 19 that the rule for administrative employees was intended to
- 20 track closely with the exemption under the FLSA, the Fair
- 21 Labor Standards Act. And it was intended to pretty much
- 22 comply with that body of law as opposed, for example, to
- 23 2.2.2, the executive exemption where the direction was
- 24 clearly that the requirements would exceed the minimum
- 25 requirements of the Fair Labor Standards Act.

- 1 Unfortunately, the proposed rule retains the language that
- 2 to be administrative exempt, a person must directly serve an
- 3 executive. And, of course, this has been raised in other
- 4 rulemaking hearings, but it still introduces a significant
- 5 element of uncertainty since this is not a term that's used
- 6 in the Fair Labor Standards Act or anywhere of which we're
- 7 aware, that we have no body of law to even interpret this
- 8 requirement.
- 9 Of course, the FLSA instead uses the language that
- 10 a position must directly relate to management or general
- 11 business operations. And again, we would renew our plea for
- 12 some sort of clarity or editing of this requirement if the
- 13 intention is to track with the FLSA, to use language that is
- 14 already familiar and has been interpreted under the FLSA.
- 15 As it stands now, for example, it would seem to
- 16 indicate that an HR director who reports directly, for
- 17 example, to the CFO, the chief financial officer, would be
- 18 administratively exempt if not under the executive exemption
- 19 as well. But, for example, an HR manager who would normally
- 20 be exempt under the FLSA may not be under this rule because
- 21 that person doesn't report to an executive while an
- 22 executive assistant, perhaps a role that normally would even
- 23 exercise a little less independent judgment and discretion,
- 24 would be. So we'd prefer--we would request some clarity on
- 25 that rule.

- 1 That's all I have, and I appreciate the
- 2 opportunity. Thank you very much.
- 3 MR. MOSS: Thank you, Mr. Harris. I actually have
- 4 a follow-up question. I appreciate your point on the
- 5 administrative exemption. The intent of this change as
- 6 we've indicated in statement of basis was to eliminate a
- 7 possible misunderstanding or an interpretation that has been
- 8 called to our attention, I think by among others Employer's
- 9 Council members and related attorneys, that the existing
- 10 rule said that the exempt administrative employee must serve
- 11 the executive which created the possibility of an
- 12 interpretation that it was only people serving as CFO or
- 13 similar top executive.
- But am I understanding right that what you're
- 15 pointing out is that you are seeing as additional issue with
- 16 that existing phrasing, that not just that the existing rule
- 17 says any exempt administrative employee must serve the need,
- 18 perhaps implying of one particular high executive, but also
- 19 that there's a requirement directly serving that might
- 20 narrow it more than you think is advisable?
- 21 MR. HARRIS: That's correct. Thank you.
- 22 MR. MOSS: Great. Okay. Thanks. I just wanted
- 23 to make sure I was 100 percent clear on that. Appreciate
- 24 that.
- 25 Mike, who is next on deck?

- 1 MR. PRIMO: Yes. Thank you, Dean, for your
- 2 comments and testimony.
- 3 Next up is Jennifer Harpole.
- If you are available, would you please unmute
- 5 yourself?
- 6 (Pause.)
- 7 Okay. It may be that Jennifer might be
- 8 experiencing technical difficulties or might not be
- 9 available right now. I will come back to her.
- 10 Kelly Brough?
- 11 MS. HARPOLE: I'm sorry. I'm here. I was working
- 12 on (inaudible) getting my video going. My apologies.
- 13 MR. PRIMO: That's okay, Jennifer.
- 14 MS. HARPOLE: Let's see if I can get my camera on.
- 15 (Pause.)
- I'm not sure where to see if my camera is on, but
- 17 I can go ahead and start talking.
- 18 Thank you to the Division for the opportunity to
- 19 speak today. There are two rules that I--proposed rules
- 20 that I would like to speak on today. The first are the
- 21 Equal Pay Transparency Rules. For those rules -- and I'm from
- 22 Littler Mendelson, an employment law firm. Littler has
- 23 submitted on behalf of its workplace policy institute
- 24 comments on behalf of a coalition of companies who have
- 25 expressed concerns to us and asked us to advocate on their

- 1 behalf regarding the proposed Equal Pay Transparency Rules.
- 2 My colleague, Josh Kirkpatrick, is going to take a
- 3 portion of our comments as well and talk about policy
- 4 considerations and burdens on employers regarding these
- 5 rules, but I would like to take this opportunity to speak on
- 6 legal implications of the Equal Pay Transparency Rules.
- 7 We have two--our members have expressed concerns
- 8 that we are raising regarding the constitutionality of the
- 9 rules in two different ways. And so, specifically, as many
- 10 of the commenters, I suspect, will be talking about, we are
- 11 talking about the requirements that external job postings
- 12 are required to list a salary range; and the requirement in
- 13 the proposed rules that this--that that requirement applies
- 14 not only to positions that are to be filled in Colorado, but
- 15 positions that are to be filled remotely or that are
- 16 definitively to be filled outside of Colorado but for which
- 17 applicants are accepted from as far away as Colorado, that
- 18 these posting requirements would apply. And so we have
- 19 identified constitutional concerns under both the Dormant
- 20 Commerce Clause of the Constitution as well as First
- 21 Amendment's prohibition on compelled commercial speech.
- 22 With respect to the Dormant Commerce Clause, that
- 23 has been read by some Supreme Court decisions into the
- 24 United States Constitution. And it prohibits the state of
- 25 Colorado from enacting a rule that unduly burdens interstate

- 1 commerce. And so--and in particular, if a rule in Colorado
- 2 has a conflict with rules of other states, then that creates
- 3 a conflict that can be an undue burden. And so, for
- 4 example, the state of the California has enacted its own
- 5 rule which is different from Colorado's rule, right, which
- 6 says that in California, it's only that pay ranges have to
- 7 be posted if an employer--if an employee makes a request to
- 8 the employer. So that's substantially different than what
- 9 is required in Colorado.
- 10 And, you know, there's also a lot of rules that
- 11 prohibit certain employees, HR, supervisors, from disclosing
- 12 salary information of current employees without prior
- 13 written consent from those employees. So we see concern
- 14 with conflict with other state laws in terms of the rule
- 15 applying to positions that are to be filled outside of the
- 16 state of Colorado.
- And there's also a burden analysis. Right? And
- 18 so the burden of this rule on employers which my colleague,
- 19 Josh, will talk about in some more detail, vastly exceeds
- 20 its putative benefits. Right? It is unclear what the
- 21 benefit is supposed to be for Colorado workers of, you know,
- 22 a California job having to--employers having to post the pay
- 23 range. And the burden on employers, especially large
- 24 employers, of having to do that is significant.
- 25 There's also relatedly a concern that this rule is

- 1 unconstitutional under the Dormant Foreign Relations Power.
- 2 As it's written, it appears that this law would apply to
- 3 international jobs that employers have available as well as
- 4 long as they have a Colorado in present--Colorado presence.
- 5 And so there's case law on that from the U.S. Supreme Court
- 6 as a law that--that, you know, international relations is
- 7 the exclusive purview of the federal government. And so,
- 8 you know, we would urge the Division for any final rule to
- 9 clarify that this does not apply internationally because we
- 10 believe that that's unconstitutional as well.
- 11 And then finally, on the constitutional front is
- 12 the prohibition on compelled commercial speech. Again,
- 13 there's strong case law here when states have attempted to
- 14 require companies to include, for instance, the civic
- 15 disclaimers in their advertising or on their products that
- 16 have found that to be an overreach in terms of what is
- 17 allowed under the First Amendment.
- 18 And so, you know, here this is the first of its
- 19 kind, only of its kind, unique requirement that Colorado is
- 20 attempting to impose on employers by requiring them to
- 21 include salary range and description of benefits in their
- 22 job posting. No other state has tried to do that, and so
- 23 there is not case law addressing this directly. But that's
- 24 a significant burden and requirements to impose on
- 25 companies, and so we think that there's going to be a strong

- 1 basis to challenge it under the First Amendment as
- 2 unconstitutional.
- 3 So we want to, you know, hopefully, as a result of
- 4 these hearings and the comments that are received by the
- 5 Division, changes will be made to these proposed rules
- 6 before they go into final effect. But, you know, what I
- 7 wanted to highlight here may be, you know, different from
- 8 what some of the other commenters are going to raise is that
- 9 companies are looking very strongly at a legal challenge, a
- 10 potential injunction if necessary on these posting
- 11 requirements if they are not significantly tailored and
- 12 changed. And we believe that there's a strong legal basis
- 13 to do so. Those are my comments on the Equal Pay
- 14 Transparency Rules.
- I also would like to speak today on the COMPS
- 16 order. For the COMPS order I've been asked to speak on
- 17 behalf of the National Armored Car Association, and
- 18 specifically about the rule about interstate commerce in the
- 19 proposed--it was really--it was put into COMPS Order 36, and
- 20 then it is now in proposed COMPS Order 37. It's Section
- 21 2.2.6(a).
- 22 So the National Armored Car Association is an
- 23 association that's a coalition of the major companies of the
- 24 armored car industry. They're focused on protecting and
- 25 promoting the common interest of that industry to provide

- 1 security transportation and cash management services and
- 2 interstate commerce for the Federal Reserve, national
- 3 financial institutions, states and local governments, and
- 4 private individuals. So they're literally transporting cash
- 5 and coin and other forms of money. So really, the epitome
- 6 of interstate commerce is what they're doing.
- 7 And so as you know, under the federal law, the
- 8 definition, all of those drivers and driver's helpers and
- 9 loaders and mechanics are exempt under the federal law
- 10 because they are transporting goods and interstate commerce.
- 11 And with COMPS Order 36 and proposed COMPS Order No. 37, the
- 12 Division is upending that long-standing case law in Colorado
- 13 that interpreted Colorado's law to be consistent with
- 14 federal law and instead proposing that employees must
- 15 actually cross state lines in order to be exempt under
- 16 Colorado law. And so that really, you know, from a policy
- 17 perspective is upending that industry. Those folks are paid
- 18 often by the mile or by the loads that they carry. And so
- 19 that's a vast change for them to have to pay by the hour.
- It's also arbitrary in terms of that, you know,
- 21 these drivers, it's very important, they can't each, you
- 22 know, run the same route week after week. They have to mix
- 23 up the routes for safety purposes in order to make it less
- 24 likely that they're going to be the subject of theft and
- 25 robbery. So they--you know, in Colorado for sure they have

- 1 some routes that cross state lines, and they go into Wyoming
- 2 or into Nebraska or into Utah, and some routes that are
- 3 entirely within the state. And so it's going to be become
- 4 completely arbitrary in terms of who they have to pay, you
- 5 know, subject to the overtime requirements and who is not
- 6 just based on whether or not they get on a route that
- 7 crosses state lines.
- 8 So we've--so the National Armored Car Association,
- 9 you know, we just don't believe that this is good policy for
- 10 Colorado in terms of making this change and being
- 11 inconsistent with federal law. Again, you know, there's a
- 12 potential constitutional challenge here as well that in--you
- 13 know, if this rule doesn't change, we expect to get a legal
- 14 challenge here that the Division's rule is preempted by
- 15 federal law.
- 16 So the entire reason that the motor carrier
- 17 exception exists under federal law is because the Department
- 18 of Transportation already has jurisdiction to ensure the
- 19 safety of the nation's highways and the workers on those
- 20 highways. That's an area that they are clearly intending to
- 21 fill and have their regulations. And the Division with its
- 22 rule has come in direct conflict with those rules. And we
- 23 believe that's subject to a constitutional challenge as
- 24 well.
- 25 So we would urge the Division to change back that

- 1 rule to make clear that Colorado follows federal law in
- 2 terms of the Motor Carrier Act exemption and to clarify that
- 3 that is retroactive back to the time that COMPS Order 36
- 4 went into effect in March. Thank you.
- 5 MR. MOSS: Thank you. I have two quick
- 6 follow-ups. First is just to clarify, Ms. Harpole, on the
- 7 first issue on Equal Pay Rules. On that one you mentioned
- 8 your written comments are on behalf of the Workplace Policy
- 9 Institute and Coalition. Are your oral comments too on
- 10 behalf of that Institute and Coalition?
- MS. HARPOLE: They are.
- MR. MOSS: Okay. Thanks. And then somewhat more
- 13 substantively, on the Transport Rule, you mentioned, you
- 14 know, difference between state and federal law and that
- 15 there could be value in making clear going back what the
- 16 interpretation was. The question I have is given the
- 17 Brenson (phonetic) case in 2018 where the Colorado Court of
- 18 Appeals said interpreting prior wage orders and the Wage
- 19 Act, that the Court expressly rejected the view that the
- 20 federal interstate transportation exemption applies under
- 21 state law. That is, of course, an interpretation. Is your
- 22 suggestion, just to be clear, to abrogate Brenson by rule to
- 23 change that interpretation the Court of Appeals gave to
- 24 existing rule and statute in 2018?
- MS. HARPOLE: Yes. So they're--you know, that

- 1 created a conflict; right? The 10th Circuit had held in
- 2 Deherrera (phonetic) and another case that the Colorado law
- 3 was consistent with federal law. So that Colorado Court of
- 4 Appeals case did create a conflict of law between the 10th
- 5 Circuit and the Court of Appeals. So we would suggest a
- 6 clarification that, you know, follows the 10th Circuit law
- 7 and abrogates that Court of Appeals decision, yes.
- 8 MR. MOSS: All right. Thank you.
- 9 MS. HARPOLE: Thank you.
- 10 MR. MOSS: All right, thank you. And lastly, did
- 11 you say that Mr. Kirkpatrick would be going next or that he
- 12 would have written comments? I wasn't sure whether he was
- 13 present or present in spirit and in writing.
- MS. HARPOLE: He is present and he is signed up to
- 15 speak. So I think unless you would like him to go right
- 16 now, he can either go right now if you would like, or he can
- 17 go in the order in which, you know, you have him on the
- 18 list.
- 19 MR. MOSS: I think let's go out of order to the
- 20 extent that there may be at least some conceptual overlap
- 21 and, therefore, it would be good to keep the comments
- 22 consecutive.
- So, Josh, if you're ready, you can go on ahead.
- MR. KIRKPATRICK: I am ready. Thank you so much,
- 25 Scott.

- 1 As Jennifer mentioned--oh, let's see. I think I'm
- 2 unmuted. On Friday we submitted our public comment on
- 3 behalf of the Workplace Policy Institute. That comment is
- 4 available for anybody to see on my LinkedIn page as well as
- 5 Jennifer Harpole's LinkedIn page.
- 6 Clients of Littler supporting this comment come
- 7 from a variety of sectors including tech, construction,
- 8 business process outsourcing, retail, manufacturing,
- 9 insurance, pharmaceuticals, recruiting, professional
- 10 services, and computer goods. Jennifer spoke regarding the
- 11 constitutionality of the proposed EPT rules, but I want to
- 12 address some of the real negative impacts of this proposed
- 13 regulation on Colorado businesses. And again, we've laid
- 14 out quite a few negative impacts in the public comment, but
- 15 I want to just address a few of them here.
- 16 First and foremost, confidentiality issues
- 17 regarding compensation vis-à-vis competitors. As everyone
- 18 on the line is surely aware information relating to employee
- 19 compensation is often highly confidential. While sometimes
- 20 employers will post compensation information for some
- 21 positions in order to attract talent, right, you've got your
- 22 fast-food restaurant that says we pay \$15 an hour, in other
- 23 instances employers make a conscious decision not to
- 24 disclose employee pay for competitive reasons. If a
- 25 competitor knows the pay range, bonus structure, commission

- 1 structure for every job in a company, it could leverage that
- 2 information to try to pick off talent in the space.
- 3 That problem, I think, is magnified when Colorado
- 4 companies are competing with companies out of state who
- 5 aren't bound by the same posting and disclosure rules.
- 6 We're effectively tying the hands of Colorado businesses by
- 7 forcing them to make the disclosures that competitors in
- 8 other states don't have to make.
- 9 I wanted to also address the impracticality of
- 10 posting compensation for remote jobs or jobs to be filled
- 11 outside of Colorado. The proposed rules make clear that
- 12 they apply to remote jobs that could be performed anywhere.
- 13 A number of commentators have suggested that certainly
- 14 during this COVID pandemic and probably into the future as
- 15 we reach a new normal status, those types of remote jobs
- 16 will proliferate as employers learn through the pandemic
- 17 that they don't need as much office space and they don't
- 18 need--you know, the technology facilitates more team
- 19 interactions from remote employees.
- This comes into a problem with the proposed EPT
- 21 rules because the lion's share of large employers have
- 22 different pay rates based on geography. A worker in New
- 23 York City gets paid more to do a job than a worker in
- 24 Montana. The authors of the Equal Pay for Equal Work Act
- 25 understood this and conceded in CRS 8-5-102(1)(a)(IV) the

- 1 pay differentials are permissible where they're based on the
- 2 geographic location where the work is performed.
- But according to the proposed EPT rules, if there
- 4 were a remote job, an employer would need to post the lowest
- 5 good faith estimate of what they would pay to the highest
- 6 good faith estimate. So if you've got a pay range for an
- 7 accounting manager that's between 40 and \$55,000 if the job
- 8 is filled in Montana and 75,000 to 100,000 if the job is in
- 9 New York, the range to be disclosed would have to be 40,000
- 10 to \$100,000 a year which is very misleading and confusing
- 11 for employees or perspective employees in Montana or
- 12 Colorado who think the job could pay them up to \$100,000 a
- 13 year when, in fact, that's not the case.
- And perhaps that example is a bit large with
- 15 respect to Montana versus New York, but the same pay
- 16 differentials apply within Colorado where pay rates. For
- 17 instance, in Pueblo and the Western Slope they tend to be
- 18 lower than those in the Denver Metro area including Boulder.
- 19 I also wanted to address the very significant
- 20 impact this would have on the confidential search process if
- 21 employees have to post a job to everybody on the same
- 22 job--on the same day, if--you know, particularly with
- 23 respect to high-level positions. If a large company has a
- 24 senior leader who's failing and there are no strong internal
- 25 candidates, they may engage in a confidential search for a

- 1 replacement before informing the incumbent that he or she is
- 2 to be separated. Sometimes they do that through their own
- 3 internal talent acquisition teams. Sometimes they do that
- 4 by engaging recruiters or head hunters.
- 5 But, you know, under the language of proposed Rule
- 6 4.3.1, that employer has a job, but it can't practically
- 7 post that job internally or externally before giving notice
- 8 to the incumbent of his or her separation. But they can't
- 9 do that until they can find a replacement.
- 10 There are also reasons companies perform
- 11 confidential searches that are directly related to those
- 12 companies' confidential and proprietary business strategies.
- 13 Companies build teams to perform certain functions even
- 14 before they've entered a given business segment. For
- 15 instance, a tech company may consider developing a new
- 16 product or application, so it engages a confidential search
- 17 to find talent before announcing that it intends to develop
- 18 that product.
- 19 Similarly, somebody might be thinking of expanding
- 20 their operations into Colorado. But if they have to divulge
- 21 to the marketplace that they're intention is to do so, they
- 22 may be dissuaded from moving into Colorado. Forcing those
- 23 companies to post jobs would divulge their confidential
- 24 product and road map strategies, again, harming Colorado
- 25 businesses.

- One business that would be particularly harmed is
- 2 the recruiting industry. There are hundreds of recruiters
- 3 and head hunters in Colorado, and the elimination of
- 4 confidential searches would have a devastating impact on
- 5 those small businesses.
- 6 MR. MOSS: Sorry, Mr. Kirkpatrick, you need to
- 7 finish up your remarks on equal pay.
- 8 MR. KIRKPATRICK: Very well. We're just proposing
- 9 then that there be an exception for confidential searches.
- 10 I had a number of other arguments. I realize I'm out of
- 11 time. I urge anyone on the line to look at our public
- 12 comment that fully describe what those practical impacts of
- 13 these proposed EPT rules, and I thank the Division for the
- 14 time.
- MR. MOSS: Thank you. And we would definitely be
- 16 reading your and Ms. Harpole's comments this week.
- 17 Appreciate it.
- Mike, who's on (inaudible)?
- 19 MR. PRIMO: Yes. Thank you, Josh.
- Next up is Kelly Brough.
- 21 Kelly, if you're available, could you unmute
- 22 yourself?
- MS. BROUGH: Yeah. You bet. I think I'm with
- 24 you. Can you hear me?
- MR. PRIMO: Yes. We can hear you, Kelly.

- 1 MS. BROUGH: Excellent. My name is Kelly Brough.
- 2 I'm President and CEO of the Denver Metro Chamber of
- 3 Commerce. I'm here today on behalf of our 3,000 members and
- 4 their 400,000 employees to express our concerns with the
- 5 proposed Equal Pay Transparency Rules.
- To be clear, our organization and our members
- 7 support the purpose of this legislation to eliminate pay
- 8 disparities. However, the proposed rules go well beyond the
- 9 scope of the authorizing statute. They ignore operational
- 10 realities that employers face. They impose burdens on all
- 11 employers in the state. And our real concern is adding red
- 12 tape without clear, positive impact for employees.
- Despite the fact this law was passed 17 months ago
- 14 and employers shared many insights during that legislative
- 15 process, it's clear that the rules were drafted without that
- 16 kind of guidance from employers. So we appreciate the
- 17 chance to share those insights with you today.
- To begin, the proposed rules require, as you've
- 19 heard from others, multistate and multinational employers to
- 20 change postings for jobs in other states or countries. It's
- 21 well beyond scope of this Act to legislate beyond our
- 22 Colorado boundaries. And from both a legal perspective as
- 23 you've heard and an operational one, we're extremely
- 24 concerned about efforts to do so here. These types of
- 25 policies impact our ability to attract and retain the best

- 1 employers and the best talent in Colorado almost providing a
- 2 disincentive to be here.
- 3 Further, the proposed rules around promotions are
- 4 equally if not more uncertain. By ignoring operational
- 5 realities, these rules may hurt the very employees the law
- 6 was crafted to help because they require a competitive
- 7 process for any promotion including apprentices or employees
- 8 who have been selected with the intent that upon gaining
- 9 specific skills, they will be promoted.
- In my experience and many of our members, it's
- 11 been helpful for both employers and employees to broaden the
- 12 applicant pool and consider candidates who may not have the
- 13 full range of skills needed but do have the competencies and
- 14 capacity to perform the duties with the employer once
- 15 they're provided the training. And yes, there are times we
- 16 as employers hire someone with the intention to upskill them
- 17 and even commit to promoting them as they build that full
- 18 range of skills. You can imagine this is often someone who
- 19 might be newer in their career or maybe a more diverse
- 20 applicant who hasn't had the same opportunities to
- 21 demonstrate their abilities. Unintentionally, these rules
- 22 may remove opportunities from these individuals because they
- 23 would now have to compete for the promotion instead of
- 24 simply earning it.
- There are a number of other scenarios in which

- 1 posting a job may not make sense or may actually reduce
- 2 opportunity for employees. Another area is confidential
- 3 executive searches. These searches often need to remain
- 4 confidential because of the potential impact on employee
- 5 morale or stock prices.
- 6 Or consider family-owned businesses and naturally
- 7 where the CEO is going to come from within the family.
- 8 That's not considered here. How about contract positions
- 9 where skills are very specific such as a professional
- 10 athlete or other positions with very specific skills such as
- 11 a brain surgeon? The posting of such jobs is misleading to
- 12 applicants and a misuse of resources.
- 13 You can start to see how impractical and
- 14 burdensome some of these rules would be for employers. But
- 15 we also have concerns from an economic development
- 16 perspective because onerous requirements with no real
- 17 benefit to applicants or employees provide an incentive to
- 18 not have employees in Colorado. And we see more and more
- 19 remote working options as we've discussed already during
- 20 this hearing. We have to ensure we're a place of choice for
- 21 employers and for employees.
- 22 Again, I want to express our strong support to
- 23 ensure pay equity and our commitment to increase
- 24 transparency, but these rules go far beyond what was
- 25 outlined and authorized by the law. We believe rulemaking

- 1 should be focused on implementing policy which was created
- 2 by our legislature. Rules should not make policy and expand
- 3 on legislation. That process must reside in the open,
- 4 accountable, and transparent process at the legislature.
- 5 We do invite the opportunity to work with the
- 6 Department and craft rules that deliver on the intent of
- 7 this legislation: to remove pay disparity in Colorado.
- 8 Toward that end, we're submitting written comments with much
- 9 more detailed information and examples, most importantly,
- 10 probably, proposed language for the rules that make sense
- 11 for employers and employees that can advance us toward the
- 12 shared goal.
- I thank you for the chance to testify with you
- 14 today and share these concerns, but mostly look forward to
- 15 sharing much more detail with you so we can find rules that
- 16 can work for all of us. Thank you.
- MR. MOSS: Thank you, Ms. Brough.
- Mike, who's next in the queue?
- 19 MR. PRIMO: Yes, thank you, Kelly.
- Next up is Stacey Campbell.
- 21 Stacey, if you're available, would you please
- 22 unmute yourself?
- MR. CAMPBELL: I think I'm unmuted; correct?
- MR. PRIMO: Yes. We can hear you.
- MR. CAMPBELL: All right. My name is Stacey

- 1 Campbell, and I provide comments on behalf of the Colorado
- 2 Chamber of Commerce which represents businesses of all sizes
- 3 across the state of Colorado including national companies
- 4 with significant presence in Colorado. Many of them have
- 5 voiced great concern over the Division's proposed rules.
- I also speak on behalf of many of my national
- 7 clients. I own an employment defense law firm known as
- 8 Campbell Litigation. We represent companies within the
- 9 state and nationally. I speak on behalf of my wife's
- 10 Denver-based placement and staffing company called Diverse
- 11 Talent. It is with these companies and the Colorado Chamber
- 12 that I express the comments that we have submitted with the
- 13 Colorado Chamber last week.
- 14 My concerns are with the Equal Pay Transparency
- 15 Rules, and I want to talk just a little bit at a high level
- 16 and then kind of get into the details. The details are also
- in the Colorado Chamber's submitted proposed comments that
- 18 anyone could read that we submitted last week.
- 19 First and foremost, we believe the Division
- 20 exceeds its authority to regulate companies outside of
- 21 Colorado by requiring them to provide salary and benefit
- 22 information to all employees including those outside the
- 23 state of Colorado. Secondly, at a high level the proposed
- 24 rules also do not assist in achieving the overall statutory
- 25 purpose of closing the pay gap between employees with

- 1 similar job duties regardless of sex or sex plus status.
- 2 But what it does is set Colorado companies and other
- 3 employers up for increased administrative on costs trying to
- 4 comply with rules that are not nearly tailored to meet the
- 5 statutory intent and create--it creates an administrative
- 6 nightmare for our Colorado employers.
- 7 The proposed rules also set companies up for huge
- 8 litigation costs once employees realize they can impose
- 9 fines or may recover money for what in most case will be an
- 10 oversight violation and not true discrimination. The
- 11 proposed rules expand the statutory language which does not
- 12 require salary and benefits to be accompanied with
- 13 promotional opportunities, and requiring this information to
- 14 all employees even those who would never qualify for the
- 15 position is inconsistent with the legislative intent and
- 16 simply makes no sense.
- 17 Specifically, we want to talk first about Section
- 18 4.3.3, posting and disclosure requirements for a Colorado
- 19 employee with a job outside of Colorado. The concerns are
- 20 many, but the language as drafted imposes regulations on
- 21 employers that hire outside of Colorado. We believe that
- 22 this as well as the folks at Littler who talked about the
- 23 constitutional challenges that will likely come if this
- 24 regulation is not -- or this rule is not changed.
- 25 It's also an impermissible expansion of the

- 1 director's jurisdictional authority over a company that has
- 2 operations in another state. Under Colorado Revised
- 3 Statute, Section 8-1-111, the director has power and
- 4 jurisdiction over, quote, every employment and place of
- 5 employment in the state, end quote, and may only expand that
- 6 jurisdiction with a reciprocal agreement with another state.
- 7 The proposed rules do not require any reciprocal agreement
- 8 with another state in order for the director here in
- 9 Colorado to regulate employers outside of Colorado.
- 10 We believe that this rule as written would require
- 11 all employers with even just one employee working in
- 12 Colorado who post jobs electronically to also disclose
- 13 salary range and benefits for that position, not just in
- 14 Colorado, but nationally and internationally. The concern
- 15 is that it would also regulate out-of-state employers that
- 16 allow employees to work remotely in Colorado because the
- 17 employee chooses to be here, not because the employer
- 18 requires them to be here. And the rule will have severe
- 19 impact on employers and qualified applicants. We believe it
- 20 will delay the critical hiring process which a lot of times
- 21 is needed to be done quickly or when a potential candidate
- 22 has another offer.
- 23 It will also make it unlikely that any national
- 24 company will post job openings for Colorado employees due to
- 25 this requirement. And I would tell you that I would

- 1 encourage all of my national companies to not post in
- 2 Colorado just because of the way the rule is written.
- 3 We recommended, and it's in our--in the Colorado
- 4 Chamber's written comments that the requirement to post
- 5 positions should be limited to employment positions located
- 6 in Colorado, not elsewhere. And once a promotion decision
- 7 is made by the employer, the job posting may be withdrawn.
- 8 With respect to Section 4.3.1, posting and
- 9 disclosure requirements for Colorado employers with a
- 10 Colorado job wherever advertised, this is a similar concern
- 11 as the previous rule. Impermissibly expanding the
- 12 jurisdiction of the director, requiring notification and
- 13 posting of promotional opportunities and compensation and
- 14 benefit information to any employee outside of Colorado,
- 15 just it doesn't make a lot of sense. The recommendation
- 16 would be to ensure that the requirement to post positions be
- 17 limited to Colorado employees only, and alternatively under
- 18 Section 4.3.1, it should be revised to permit employers to
- 19 give notice only to those employees who are eligible for the
- 20 position per the recommendation that we're going to give in
- 21 Section 1--or 4.1.
- 22 Under Section 4.2, opportunities for promotion,
- 23 our concerns are that it too narrowly defines reasonable
- 24 efforts to, quote, announce, host, or otherwise make known
- 25 all opportunities for promotion, end quote. Current

- 1 requirements that the companies reach out to employees for
- 2 each position is too administratively burdensome for our
- 3 employers. It would result in a spanning of employees
- 4 leading to them ignoring promotional opportunities because
- 5 they're--in some situations could just be so many postings
- 6 that they would get.
- 7 Section 4.2.1, the requirement that promotional
- 8 opportunities be made in writing owes administrative and
- 9 logistical burdens for small businesses that lack electronic
- 10 resources. 4.2.3, the requirement that posting be made on
- 11 physical bulletin boards disregards the reality of most
- 12 workplaces nowadays and how employers are announcing
- 13 promotions, and how employees search or apply for positions.
- 14 4.2.2, promotional opportunities should be
- 15 clarified. It should--meaning that the opportunity for a
- 16 promotion should be given--or to employees. 4.2.4 prohibits
- 17 employers from giving notice to employees it deems qualified
- 18 for the position, but it seems to me that is exactly what
- 19 we're trying to do, is to provide knowledge about a
- 20 promotion to those who would be qualified.
- 21 Examples we've given in our written submission is
- 22 if I post in my law firm an associate attorney position, it
- 23 makes no sense to me to give it to paralegals who don't have
- 24 a legal degree because they will never be qualified to be
- 25 promoted to an attorney. Similar, if you've got a surgeon

- 1 in a hospital, it makes no sense to give the notice to
- 2 janitors who don't have a medical degree because they would
- 3 never be eligible for that promotion. The same thing can be
- 4 said for a sales manager position where the requirement is
- 5 that you have to have a sales tech experience. Well, if you
- 6 don't have the sales tech experience, you're never going to
- 7 be able to be a sales manager, and it makes absolutely no
- 8 sense to post to everyone when they don't have those
- 9 qualifications.
- 10 Our recommendation is to revise the rule to
- 11 clarify that positions posted on employer's Internet or
- 12 career sites is sufficient notice; revise the rule so that
- 13 postings do not have to be in writing and they can be made
- 14 orally; clarify the rule that employer--an employer does not
- 15 have to post a role internally if it has determined no
- 16 internal candidates have the expertise required for the
- 17 role; revise the rule to clarify that promotional
- 18 opportunities excludes positions where an employer has a
- 19 succession plan in place for certain high-level executive
- 20 positions or in-line promotions, temporary positions, and
- 21 union-represented positions.
- 22 With respect to 4.1, we think it misconstrues the
- 23 general assembly's legislative intent of the Statute
- $24 \quad 8-5-201(1)$ and (2). Subsection (1) and (2) should not be
- 25 read together. Subsection (1) only addresses posting

- 1 requirements for promotional opportunities and does not
- 2 mention or include posting of salary or benefits.
- 3 Subsection (2) only addresses new job openings and
- 4 opportunities and does not mention promotions.
- 5 The proposed language requires disclosure of
- 6 hourly and salary compensation and benefits for all job
- 7 postings is, therefore, an expansive reading of the statute.
- 8 Employers should be able to omit the salary and benefit
- 9 disclosures providing the Job posting includes instructions
- 10 on how to locate that information. Our recommendation is to
- 11 clarify the rule so that employers only are required to post
- 12 a range of salary and general description of benefits for
- 13 new postings only and not promotions, clarify that
- 14 promotions do not require disclosure of salary and benefits,
- 15 revise the rule so that employers may omit disclosures
- 16 provided posting includes instructions on how to locate the
- 17 salary and benefit information.
- 18 Quickly, the rebuttable--
- 19 MR. MOSS: (Inaudible), you need to finish up
- 20 (inaudible) minutes.
- 21 MR. CAMPBELL: All right. So I'd just say the
- 22 rebuttable presumption, we believe that the recommendation
- 23 is for us to--for the rule to be supplemented to add factors
- 24 for judges to consider such as fault of the employer, actual
- 25 prejudice to the employee, and availability of other

- 1 employee--other evidence.
- 2 And lastly, we believe that the rules set out by
- 3 CATA (phonetic) should be followed as it relates to timing
- 4 of the regulations here. Thank you for your time. We
- 5 appreciate it.
- 6 MR. MOSS: Thank you.
- 7 Mike.
- 8 MR. PRIMO: Thank you, Stacey.
- 9 Next up, we have Jared Make.
- Jared, if you're available, would you please
- 11 unmute yourself?
- MR. MAKE: Yeah, good morning. Are you able to
- 13 hear me? Terrific.
- Good morning. I'm Jared Make, Vice President of A
- 15 Better Balance, and I'm testifying on our organization's
- 16 behalf. So we're a national legal advocacy nonprofit that
- 17 provides technical policy support to paid sick time
- 18 campaigns throughout the country. And I worked closely on
- 19 SB205 since I'm based here in Colorado. I appreciate all of
- 20 the work by CDLE on implementation of the Paid Sick Leave
- 21 Law, and thank you for the opportunity to testify on the
- 22 proposed Wage Protection Rules and that's 1103-7.
- 23 So although I'm planning to submit more detailed
- 24 written comments, I'd like to share a few recommendations
- 25 from A Better Balance as well as our strong support of

- 1 several proposed rules. So first, we recommend additional
- 2 worker protections in proposed Rule 3.53(a). If an employee
- 3 improperly takes paid sick leave due to no fault of their
- 4 own but rather an employer's mistake, the rule should ensure
- 5 that they're held harmless. Retaliation should be
- 6 prohibited as should recouping sick leave payments.
- 7 Instead, employers who make the mistake should be limited to
- 8 adjusting future accrued hours accordingly.
- 9 Next, we strongly support Rule 3.5.6, unreasonable
- 10 documentation, but have three suggested clarification. So
- 11 in Subsection C, regarding safety-related leave, we urge
- 12 CDLE to clarify that the worker may choose which type of
- 13 listed documentation to provide ensuring that an employer
- 14 can't demand particular proof that could jeopardize the
- 15 survivor's safety.
- Second, we recommend acting a practicability
- 17 standard in Subsections D and F when a worker does--excuse
- 18 me--not return from sick leave and is terminated. Workers
- 19 who don't return to work after exhausting sick leave often
- 20 have an ongoing health or safety issue, for example,
- 21 hospitalization or incapacitation, that could prevent them
- 22 from providing documentation on the proposed timeline.
- 23 And then third, we recommend that an employer's
- 24 notice of deficient documentation and the opportunity to
- 25 cure in Subsection F be provided to the employee in writing.

- 1 And then finally, we recommend that Rule 5.1.4
- 2 explicitly state the full set of reliefs that's specified in
- 3 Section 4-11 of the Paid Sick Leave Statute. The Paid Sick
- 4 Leave Law incorporates relief available through a cross site
- 5 to Section 8-5-104, that's 8-5-104 which is the Equal Pay
- 6 for Equal Work Act, and includes relief that's not specified
- 7 in the proposed rule.
- 8 So beyond these recommendations, there's several
- 9 areas of the proposed rules that A Better Balance strongly
- 10 supports and encourages CDLE to adopt. First, we fully
- 11 support proposed Rule 3.5.1 regarding accrual for adjunct
- 12 faculty which mirrors the paid sick time precedent in
- 13 Massachusetts. Although we advocated for a slightly higher
- 14 standard based on a California example, we believe the
- 15 proposed approach provides a reasonable standard and will
- 16 ensure fair access to paid sick leave for adjunct employees.
- Next, we encourage adoption of proposed Rule 3.5.8
- 18 regarding collective bargaining agreements which we believe
- 19 is straightforward and consistent with the statutory text
- 20 and legislative intent.
- 21 Third, we strongly support the fact that key
- 22 details of paid sick time rights and employer determinations
- 23 be provided in writing which will make it much more likely
- 24 that workers understand their rights. Therefore, we
- 25 strongly support requirements of providing written notice in

- 1 proposed Rule 3.5.1(d)(2) regarding benefit year
- 2 determinations, and Rule 3.5.4 regarding compliant PTO or
- 3 paid time off plans.
- 4 And finally, other than the clarifications
- 5 requested earlier, we wanted to indicate our strong support
- 6 regarding the proposed rules on notice and documentation.
- 7 We believe proposed Rule 3.5.5 on notice is consistent with
- 8 the statutory text and legislative intent, and we also
- 9 strongly support proposed Rule 3.5.6(d) which addresses the
- 10 role of written statements. This is critical since workers
- 11 will not always need to go to a doctor for covered purposes.
- 12 In many cases such visits can be costly and time intensive,
- 13 a burden to medical professionals especially right now
- 14 during a pandemic, and lead to the unnecessary spread of
- 15 illnesses.
- And finally, we were pleased to see proposed Rule
- 17 3.5.6(d) which mirrors the 2020 help order in preventing
- 18 notary requirements or unnecessary obstacles with
- 19 documentation formats.
- 20 So with that, thank you again for the time today
- 21 and for all of CDLE's work on these proposed rules.
- MR. MOSS: Thank you, Mr. Make.
- MR. PRIMO: Thank you, Jared.
- Next up is Scott Pechaitis.
- I apologize if I mispronounced your last name.

- 1 Could you please unmute yourself?
- 2 MR. PECHAITIS: Yeah, absolutely. Thank you.
- 3 It's Scott Pechaitis. Thank you.
- 4 And thank you to the Division for allowing this
- 5 open forum, particularly in these difficult times during the
- 6 pandemic. It's much appreciated.
- 7 So my name is Scott Pechaitis. I'm an employment
- 8 law attorney with the law firm Jackson Lewis. My office is
- 9 here in Denver, but we are a national law firm. And as
- 10 such, I work with employers around the country. From these
- 11 companies, I have heard several concerns on the proposed
- 12 Equal Pay Transparency Rules, and so I wanted to share some
- 13 of those with you today.
- I'm going to have two sections of the proposed
- 15 rules that I would like to address. First, on the posting
- 16 of promotional opportunities, I would like to reiterate the
- 17 first speaker's statements. I'm not going to repeat them
- 18 all, but I want to reiterate the first speaker's statement
- 19 about the need for clarity around the term "promotional
- 20 opportunity." Many companies would like to see the Division
- 21 add a definition for promotional opportunity that
- 22 distinguishes between competitive and noncompetitive
- 23 promotions such that in-line progressions are those based on
- 24 experience thresholds, such as junior to regular to senior,
- 25 or director to senior director, that those are clearly

- 1 excluded from the rule. One proposal would be to include a
- 2 requirement that there be an open position for which
- 3 multiple candidates are being or could be considered.
- 4 Second, on the proposed scenarios and proposed
- 5 Rules 4.3.2 and 4.3.3, the concerns I have heard are that
- 6 the rules go too far in requiring compensation and benefits
- 7 information on out-of-state and remote job postings. Some
- 8 of those concerns include the significant investments and
- 9 practice changes that may be required, particularly of small
- 10 and local businesses. Another concern is the potential to
- 11 have to change those investments and systems and practice
- 12 changes again down the road once more clarity around these
- 13 rules is available or once judges start making decisions
- 14 because the rules are a little bit ambiguous.
- Many companies are also concerned with the
- 16 logistical and business challenges around disclosing pay
- 17 rates. Some companies consider their compensation
- 18 strategies to be proprietary information which could be very
- 19 valuable to their competitors. And as we've heard numerous
- 20 times today, the rules don't appear to be practical when it
- 21 comes to things like executive compensation or confidential
- 22 searches many times where either we can't disclose the
- 23 information for need of not telling an incumbent about a
- 24 role soon to be open or with executive compensation and
- 25 search committees where a lot of the time compensation is

- 1 not even thought about until qualified individuals are
- 2 identified.
- In speaking with companies outside of Colorado,
- 4 some of whom right now have a lot of tolerance for remote
- 5 work, you know, job that they feel can effectively be worked
- 6 anywhere in the country, well, some of those companies have
- 7 told me they're considering adopting a restriction that
- 8 would say remote jobs can be worked anywhere in the country
- 9 except Colorado just to avoid these obligations because of
- 10 those concerns that I just went through. Another company
- 11 told me that they're--like, right now, they only have some
- 12 remote employees in Colorado. They have positions that are
- 13 available so people can work anywhere. And they're thinking
- 14 of moving those jobs from Colorado to other states to avoid
- 15 these posting obligations. So to me if the intent of the
- 16 law is to benefit Colorado residents, in this case it would
- 17 seem to have backfired and may actually hurt Colorado
- 18 residents and our economy.
- 19 And speaking of companies who have a large
- 20 presence here in Colorado, there is a concern. I think
- 21 we've heard it a couple of times on the call today. There
- 22 is a concern that companies who do not have a large presence
- 23 here in Colorado, well, they might not actually follow the
- 24 rules, particularly, because of the jurisdictional
- 25 challenges they would appear to have which an earlier

- 1 speaker, Ms. Harpole, went through pretty thoroughly. Ir
- 2 that regard, this rule, again, seems to hurt Colorado, seems
- 3 to hurt Colorado companies, and could put them at a
- 4 competitive disadvantage where their competitors who do not
- 5 have a big presence here in Colorado are playing by a lower
- 6 degree of rules.
- 7 So based on the feedback I've received, I
- 8 respectfully propose limiting the requirement that
- 9 compensation and benefit information on job postings and
- 10 promotional announcements, that that be limited to jobs that
- 11 will actually be or are intended to be worked here in
- 12 Colorado. Further, to address the concern around publishing
- 13 proprietary pay information and notifying employees about
- 14 confidential searches, well, I respectfully propose,
- 15 following California's model which I think struck a good
- 16 balance between the competing concerns here, by requiring
- 17 companies to disclose the pay information only upon
- 18 reasonable requests from actual applicants. Thank you.
- MR. MOSS: Thank you.
- Mike, who's next up?
- 21 MR. PRIMO: Yes. So next up is Jennifer Waller.
- Jennifer, if you're available, would you mind
- 23 unmuting yourself?
- 24 (Pause.)
- Okay. Maybe Jennifer might be having some

- 1 technical difficulties, or she may have left the meeting.
- 2 We will circle back at the end. Next up is Ellen.
- 3 Ellen, are you available?
- 4 MS. GIANRRATANA: Yes. I'm here.
- 5 MR. PRIMO: Okay. Thank you.
- 6 MS. GIANRRATANA: All right. So my name is Ellen
- 7 Gianrratana, and I'm a civil rights attorney here in Denver
- 8 with Rathod Mohamedbhai. I'm speaking today on behalf of
- 9 the Colorado Women's Bar Association which is an
- 10 organization of women, law students, lawyers, advocates, and
- 11 judges. Members of the CWBA work closely with the
- 12 legislature in drafting and passing the Equal Pay for Equal
- 13 Work Act. With that backdrop, I am here to show the CWBA's
- 14 support for the Equal Pay Transparency Rules.
- The CWBA along with the Women's Foundation of
- 16 Colorado and Colorado 9to5 submitted written comments, so I
- 17 will just touch on some of the main points of those
- 18 comments. Most importantly, the CWBA would like to
- 19 emphasize the Division's ability to engage in rulemaking
- 20 under Part 1 of the Act which allows the Division to accept
- 21 and mediate complaints of substantive equal pay violations.
- 22 Rulemaking under Part 1 is vital to the Act as the
- 23 legislature was concerned about the ability of low-income
- 24 workers to obtain counsel, and thus, the need for an
- 25 alternative vehicle to obtain prompt remedies. And from the

- 1 employer's perspective, it is important to avoid costly
- 2 litigation for low-damage cases. As such, the CWBA intends
- 3 to continue pushing for rules under Part 1 of the Act.
- 4 Our main concerns with respect to enforcing Part 2
- 5 of the Act was ease of access for complainants and imposing
- 6 rules on employers that conform with the spirit of the law.
- 7 We believe that the proposed rules have sufficiently
- 8 addressed those concerns, and we support them with minor
- 9 caveats. Proposed Rule 3 in particular which outlines the
- 10 process for complaints, investigations, and appeals provides
- 11 a clear and user-friendly process for complainants to
- 12 utilize that largely mirrors the process for wage and hour
- 13 complaints. It also allows for those who have witnessed a
- 14 violation as well as anonymous complainants to file
- 15 complaints with the Division. These two provisions improve
- 16 and promote access to justice for a wider swath of
- 17 Coloradans.
- 18 While we have some minor critiques of proposed
- 19 Rule 4 such as defining compensation and benefits, ensuring
- 20 that remote workers receive job posting and--job postings
- 21 and promotional opportunities, and perhaps imposing a burden
- 22 of proof on employers with respect to showing their salary
- 23 ranges were posted in good faith, we otherwise support the
- 24 proposed rule. I want to specifically note the CWBA's
- 25 support for proposed Rule 4.2.4 which ensures that employers

- 1 notify all employees of promotional opportunities, not just
- 2 those that it deems qualified.
- 3 This proposed rule is extraordinarily important to
- 4 carry out the purpose of the statute. Given that employers
- 5 historically promote men out of--at far higher rates than
- 6 women, intentional or not, implementing a rule allowing
- 7 employers to self-select which individuals were qualified to
- 8 receive a promotional opportunity would risk defeating the
- 9 purpose of the bill. While it may make little sense to
- 10 share promotional opportunities for lawyers with paralegals,
- 11 for example, the burden of simply tossing a resume aside
- 12 that is clearly ineligible for a position is minimal in
- 13 comparison to the historical cost of underpromoting females.
- 14 Once more, employers are not precluded from including
- 15 requirements for such promotions such as having a J.D.,
- 16 years of experience, and subject matter expertise.
- For these reasons and others that are within our
- 18 written comments, the CWBA supports the Division's proposed
- 19 rules.
- MR. PRIMO: Thank you, Ellen.
- MR. MOSS: Thank you.
- Mike, who's next up?
- MR. PRIMO: Yes. Dan Block.
- If you are available, Dan, would you mind unmuting
- 25 yourself?

- 1 MR. BLOCK: Yes. This is Dan. Can you hear me?
- 2 Hello?
- MR. PRIMO: Yes, we can.
- 4 MR. BLOCK: Okay. I'm Dan Block. I'm a business
- 5 and employment attorney at Robinson Waters & O'Dorisio. I'd
- 6 like to start with a comment on the COMPS order rules, and
- 7 I'm looking at Rule 2.2.3 and where it says that the
- 8 requirement is the consistent exercise of discretion or
- 9 judgment. The problem there is "consistent" to me is a
- 10 vague term. It almost implies continuous or exercise of
- 11 discretion in judgment, or that the person could not also be
- 12 doing the tasks that are not requiring that kind of
- 13 discretion and judgment. I would prefer, I think it would
- 14 be better to use a term such as "regular" or "ongoing" that
- 15 makes it more clear that the person might also do the -- some
- 16 routine work.
- Next, I'd like to speak on the Wage Protection Act
- 18 Rules, and in particular I am looking at Section 3.5.1. It
- 19 says that paid leave begins to accrue at the commencement of
- 20 employment or on January 1, 2021. That is not correct.
- 21 It's not consistent with the statute. Paid leave begins on
- January 1, 2021, only for employers with 16 or more
- 23 employees. Therefore, that needs to be revised to indicate
- 24 that, that on January 2021 it is employers with 16 or more
- 25 employees and for smaller employers it begins on January 1,

- 1 2022.
- Next, I'd like to comment on Section 3.5.2 and
- 3 subpart(b). This is unclear to me what the intent there is.
- 4 Number one, it seems like the intent is that it's saying
- 5 that the maximum hours of paid leave an employee can take
- 6 per day is the number of hours they would have worked during
- 7 a day. Also it should clarify for exempt employees who
- 8 don't work a regular schedule, who may work more than 40
- 9 hours a week, that their paid leave would be considered to
- 10 be at most, for example, 8 hours per day. So I think we
- 11 need some clarification there.
- 12 Finally, speaking on the Equal Pay Transparency
- 13 Rules, I can see people have commented about the issue of
- 14 the posting of promotional opportunities, and so I won't go
- 15 into all my thoughts on that. But simply to me the bottom
- 16 line is that if no one is the company is qualified for the
- 17 promotion, it is not a promotional opportunity for those
- 18 people. And that is why it should not have to be posted to
- 19 the employees in the company.
- That's all I have.
- MR. MOSS: Thank you, Dan.
- MR. PRIMO: Thank you, Dan.
- Next up is Patrick Moya.
- 24 Patrick, if you're available, would you please
- 25 unmute yourself?

- 1 (Pause.)
- Okay. Patrick may be having some technical
- 3 difficulties or may have left the meeting. We can circle
- 4 back at the end. Next up is Louise Myrland.
- 5 Louise, are you available?
- 6 MS. MYRLAND: Yes, good morning.
- 7 MR. PRIMO: Good morning.
- 8 MS. MYRLAND: Hi, there. My name is Louise
- 9 Myrland. I am the Vice President of Programs for the
- 10 Women's Foundation of Colorado, a statewide community
- 11 foundation dedicated to advancing women's economic security
- 12 and in doing so strengthening our entire state. Thank you
- 13 for the opportunity to speak today about the proposed rules
- 14 for the Equal Pay for Equal Work Act.
- 15 First, I would like to express our support for the
- 16 proposed rules to promote pay transparency. Improving
- 17 transparency in pay and opportunities for promotion will
- 18 help to close the staggering and persistent gaps and really
- 19 gulfs in compensation experienced by women, particularly
- 20 women of color. With our partners in advocacy for the
- 21 passage of the Equal Pay for Equal Work Act, the Colorado
- 22 Women's Bar Association and 9to5 Colorado, we submitted
- 23 written comments underscoring our support in providing
- 24 suggestions for clarity to the proposed rules which you
- 25 heard about from Ellen a few moments ago.

- 1 Today I'd like to encourage the Division to
- 2 promulgate rules under Part 1 of the Equal Pay for Equal
- 3 Work Act regarding accepting and mediating complaints and
- 4 providing legal resources so that all Coloradans have
- 5 accessible avenues to enforce their rights under the law. I
- 6 also appreciate opportunity to encourage the Division to
- 7 establish a process to receive wage disparity complaints so
- 8 that they may be compiled and published. Specifically, I
- 9 urge the Division to make disaggregated data available so
- 10 that we may all access information about wage disparity
- 11 concerns within the state of Colorado as they are reported
- 12 within certain industries and geographic regions as well as
- 13 considering individuals intersections of identity including
- 14 gender and race.
- While we'll continue to urge the Division to
- 16 promulgate roles regarding Part 1 of the Equal Pay for Equal
- 17 Work Act, I thank you for the opportunity to express Women's
- 18 Foundation Colorado support for the proposed Pay
- 19 Transparency Rules with the clarifications we noted in our
- 20 written comments. Thank you.
- 21 MR. MOSS: Thank you, Ms. Myrland.
- MR. PRIMO: And thank you as well. It look like
- 23 Patrick is able to join us again.
- So Patrick, would you please unmute yourself?
- MR. MOSS: Oh, and then I'd just clarify the

- 1 queue. I believe Jennifer Waller also had difficulties. We
- 2 can loop back.
- 3 Are you here, Ms. Waller?
- Okay. Absent that, we'll leave Ms. Waller then on
- 5 the list in case she appears by the end perhaps after
- 6 technical difficulties. But we can go to Mr. Moya.
- 7 MR. MOYA: Can you guys hear me okay?
- 8 Good morning. Well, thank you so much. My name
- 9 is Patrick Moya. I own a small search firm and--called
- 10 Quaero Group where I place and focus--where I focus on
- 11 placing attorneys in Colorado and across the country. I'm
- 12 here today representing the staffing and recruiting
- 13 industry, specifically Rocky Mountain Association of
- 14 Recruiters. It's also noteworthy that I own a minority--a
- 15 certified minority-owned business. And so just trying to
- 16 give you guys a little bit of context of where I sit before
- 17 I tell you where I stand.
- 18 And so at the end of the day with respect to what
- 19 we are looking at as the staffing and recruiting industry,
- 20 under proposed Rules 4.3.2 and 4.3.3, the permanent
- 21 placement and temporary staffing industry takes a lot of
- 22 exemption to this. And we've heard back from our clients
- 23 and candidates as well that, you know, this is going to
- 24 be--have a deleterious effect on jobs in Colorado.
- 25 Specifically, you know, we have no way to measure the

- 1 impact, but we know it will be severe to say the least. And
- 2 the most powerful thing we can say as an industry is
- 3 companies won't want to move their operations to Colorado or
- 4 continue to operate here because it will force these
- 5 companies to disclose privileged and confidential
- 6 information requiring their hiring and firing strategies.
- 7 It will also force companies who have any
- 8 employees in Colorado to disclose all this information
- 9 publicly to all employees and to the public across the
- 10 company just because they do business here. So this is
- 11 unprecedented for our state, and we are the only state in
- 12 the country. Not even California or Massachusetts or New
- 13 York are this onerous because we are trying to lead the pack
- 14 again. This is my opinion, of course. So doing this for
- 15 cannabis is one thing, but this is definitely going to hurt
- 16 jobs in Colorado.
- So some of our proposal is--well, actually, so
- 18 under the current regulation as currently written, if a New
- 19 York employer as stated by Mr. Kirkpatrick and Ms. Harpole
- 20 and some others, if a New York employer with one or two or
- 21 more remote employees in Colorado has a vacancy in New York
- 22 for let's just say a CFO position, and applicants from
- 23 Colorado are here including, you know, construction workers
- 24 who may not be qualified based on educational requirements,
- 25 that employer is obviously required to post that job and

- 1 disclose a salary range for that position. That's obviously
- 2 going to be very, very difficult.
- 3 Companies come to search firms to help us fill
- 4 these positions specifically around--allowing us to guide
- 5 them, to provide them insight, and those type of things.
- 6 And so with respect to the salary ranges for the position,
- 7 often times it's not known prior to beginning the search
- 8 what a salary will--which needs to be paid for a specific
- 9 position. And so they come to us to help them as
- 10 consultants to guide them through determining what is a fair
- 11 and equal compensation for those positions. And so we
- 12 understand the goal is fair pay for all, and we completely
- 13 support as an industry equal pay for every employer.
- 14 However, this provision is too broad and is the wrong
- 15 solution.
- So in that case, we recommend amending the
- 17 position to what's been stated before. And maybe a good
- 18 half-way point is what Colorado has done when companies and
- 19 employees specifically request from their employers the
- 20 compensation range, then that's the time when they can--they
- 21 can issue and disclose it.
- 22 And then with regarding 4.2.4, employers must
- 23 notify all employees of promotional opportunities and may
- 24 not limit notice to those employees it deems qualified for
- 25 the position but may state that applications are open only

- 1 to those with certain qualifications. This would be a
- 2 significant burden on the companies doing business in having
- 3 one or more remote workers in Colorado as stated earlier.
- 4 So again, this is going to affect, personally, our industry
- 5 significantly, and more importantly, our clients who we--you
- 6 know, and our very precious jobs that we have here in our
- 7 state.
- 8 So any follow-up on that? I think that's it for
- 9 me.
- 10 MR. MOSS: Well, thank you, Mr. Moya.
- 11 MR. PRIMO: Yes. Thank you Patrick.
- 12 Next up is Lauren Maisis (phonetic) or Masias.
- 13 Are you available?
- MS. MASIAS: Hi. Give me just one second to get
- 15 my camera on.
- MR. MOSS: Sure.
- 17 MR. PRIMO: Absolutely. Take your time.
- 18 (Pause.)
- 19 MS. MASIAS: Hi there. Good morning. My name is
- 20 Lauren Masias, and I am the Director of the Colorado
- 21 Competitive Council, a coalition of employers, associations,
- 22 and chambers of commerce across the state who advocate to
- 23 keep Colorado's business climate competitive. Today I am
- 24 here to testify on behalf of C3 and its members.
- C3 and its members support equal pay. Closing the

- 1 wage gap and ensuring gender equity in the workplace is
- 2 urgent and critical, and Colorado companies are stepping up.
- 3 Senate Bill 19-085 bolsters this important effort. Our
- 4 concern is not with the legislation but with aspects of the
- 5 proposed rules.
- We wish the Division would have reached out
- 7 earlier because our concerns stem in large part from
- 8 operational realities that we believe can be resolved.
- 9 Although we appreciate that the Division is attempting to
- 10 strengthen Senate Bill 19-085, proposed Rule 4.1 disregards
- 11 the legislation expressed wording. Senate Bill 19-085
- 12 expressly requires a general description of compensation and
- 13 benefits because the legislature knew and appreciated that
- 14 asking employers to list every benefit and every aspect of
- 15 compensation would be impractical and unnecessary to
- 16 accomplishing the goal of transparency.
- 17 Similarly, proposed Rule 4.2 disregards Senate
- 18 Bill 19-085's reasonable efforts standard and instead
- 19 unreasonably requires employers to post all job
- 20 opportunities to all employees including to employees who
- 21 are not and cannot be eligible for such an opportunity. For
- 22 example, some jobs require state or federal licensure or
- 23 certain education credentials or prior work experience.
- 24 Other jobs require a specialized skill including artists,
- 25 athletes, and actors. Still, other jobs are subject to the

- 1 terms of a collective bargaining agreement. Requiring these
- 2 notices to ineligible employees creates false expectations
- 3 for them and needless additional work for the employer.
- 4 Proposed Rule 4.3 is likewise unreasonable in its
- 5 extra jurisdictional reach. Senate Bill 19-085 is clear in
- 6 its applicability to jobs, employers, and employees within
- 7 Colorado. Contrary to that legislative intent, proposed
- 8 Rule 4.3 would apply to jobs, employers, and employees, not
- 9 just within Colorado, but across the country and even around
- 10 the world. This goes well beyond Senate Bill 19-085's
- 11 intended reach, and such a requirement will have the
- 12 unintended effect of killing business interests and making
- 13 jobs available in Colorado resulting in fewer job
- 14 opportunities for Coloradoans.
- 15 Again, our concerns are not with Senate Bill
- 16 19-085 but with the proposed rules. We hope to be able to
- 17 work through these concerns with the Division so that
- 18 Colorado's new Equal Pay Transparency Law can be
- 19 successfully implemented. Thanks for your time.
- 20 MR. PRIMO: Thank you, Lauren.
- 21 Lydia Waligorski.
- 22 Are you available Lydia?
- MS. WALIGORSKI: I am. Thank you. Can you hear
- 24 me okay?
- MR. PRIMO: Yes.

- 1 MS. WALIGORSKI: Wonderful.
- 2 Good morning, my name is Lydia Waligorski, and I
- 3 am the Public Policy Director for Violence Free Colorado.
- 4 We are the state's domestic violence coalition founded in
- 5 1977. We work with hundreds of organizations and
- 6 individuals in local communities and across the state to
- 7 prevent and end relationship violence and to support those
- 8 affected by relationship abuse.
- 9 Thank you so much for allowing participation and
- 10 the ability to provide comment related to proposed Rule
- 11 1103-11. I will be specifically speaking to Subsection(C).
- 12 Our reading of Subsection(C) appropriately and graciously
- 13 reflects the previously submitted comments, testimonies, and
- 14 concerns related to the reasonable documentation provided to
- 15 employers by workers who need to use leave for purposes
- 16 related to domestic violence, sexual assault, and
- 17 harassment. We believe that (C) establishes that
- 18 self-attestation by the--by a person experiencing an act of
- 19 personal violence or crime is sufficient documentation and
- 20 that this should be the victim's choice whether or not to
- 21 provide the self-attestation or be required--should not be
- 22 required to submit official documentation from a service
- 23 provider, a court, or law enforcement personnel.
- 24 As we have previously, clearly stressed, these
- 25 documents may be difficult for some survivors to quickly

- 1 obtain especially as a global pandemic necessitates ritual
- 2 services, and people may not have the needed technology in
- 3 order to obtain releases for information or to obtain court
- 4 records or documents. We appreciate that the emphasis in
- 5 the Rule is given and care is given to confidentiality of
- 6 health concerns including the need for leave for domestic
- 7 violence, sexual assault, and stalking.
- 8 Thank you again for the opportunity to speak
- 9 today, and I'll conclude my comments here. Thank you.
- 10 MR. MOSS: Thanks, Ms. Waligorski.
- 11 MR. PRIMO: Thank you, Lydia.
- 12 Next up is Scott Segerstan (phonetic) -- Segerstrom.
- Scott, are you available?
- 14 (Pause.)
- Scott may be having some technical difficulties or
- 16 may have left the meeting. We will come back to him at the
- 17 end. Next up is Daniel Combs.
- Daniel, if you're available, please unmute
- 19 yourself.
- 20 MR. COMBS: Good morning. Can you hear me?
- MR. MOSS: Yes.
- 22 MR. COMBS: I'm Daniel Combs. I'm an Assistant
- 23 Attorney General who leads the Colorado Department of Laws
- 24 management-focused collective bargaining efforts, speaking
- 25 on today on behalf of the Colorado Department of Personnel

- 1 and Administration with regard to the State Labor Relations
- 2 Rules. Thank you to the Division for the opportunity to be
- 3 heard before adoption of these State Labor Relations Rules.
- I will be submitting written comments on behalf of
- 5 Colorado DPA which focus on what we believe are critical,
- 6 substantive concerns and recommendations as well as comments
- 7 concerning terminology and recommendations concerning
- 8 certain procedures that we believe our comments will provide
- 9 clarity and minimize ambiguities and the possibility of
- 10 confusion. This morning I'm going to speak to four
- 11 substantive concerns. And again, we'd refer you and the
- 12 public to the other comments that we are submitting this
- 13 week.
- The first has to do with the lack of any deadlines
- 15 for unfair labor practice charges, or ULP charges. We
- 16 believe the inclusion of procedural deadlines should be
- 17 included in Rule 4.1. The proposed rules do not establish a
- 18 procedural deadline on when ULP complaints may be filed.
- 19 Existence of a procedural deadline or statute of limitations
- 20 is a feature of all of the unfair labor practice dispute
- 21 resolution frameworks that we are aware of. We believe it's
- 22 important to encourage prompt resolution of ULP disputes to
- 23 allow certainty with regard to dormant claims and also to
- 24 avoid a situation in which a respondent might lose
- 25 evidentiary evidence necessary to disapprove a claim,

- 1 particularly where there may be policies in place in which
- 2 e-mails or other evidence may not be saved for an indefinite
- 3 period of time.
- We, therefore, recommend updating the proposed
- 5 rules and modifying them to state that ULP complaint must be
- 6 received by the Division no later than four months after the
- 7 date of the alleged ULP occurred. And our specific language
- 8 with regard to that issue will be found in the written
- 9 comments.
- The second issue has to do with proposed Rule 4.2
- 11 and, in particular, the standard of review in ULP appeals.
- 12 Under the proposed rules concerning ULP disputes, the
- 13 Division investigates complaints and makes determination as
- 14 to whether a ULP has occurred, and then a party may appeal
- 15 that. In the appeal the Hearing Officer decides whether the
- 16 Division's determination was based on clear error of fact or
- 17 law. We urge the CDLE to modify the standard of review to a
- 18 de novo review for facts and both for also review of law for
- 19 two reasons.
- The first is that the initial determination will
- 21 be based on a review of evidence that was submitted in a
- 22 very limit amount of time. Currently, that's a 14-day
- 23 period, when at times a ULP may allege statewide practices
- 24 that cover potentially 20 state departments, not to mention
- 25 an additional number, 29 I believe, of institutions of

- 1 higher education. Moreover, there is no existing body of
- 2 law to support a clear error of law standards at this time.
- 3 Notably, the Colorado Partnership for Quality Jobs and
- 4 Services Act, it differs in certain respects from both the
- 5 National Labor Relations and other state public sector
- 6 collective bargaining acts. And there is no body of clear
- 7 precedent that applies here.
- 8 We also envision that initial ULPs may concern
- 9 disputes about which the state and a Certified Employer
- 10 Organization, CO-INS (phonetic), fundamentally disagree
- 11 about what rights and obligations the Act creates or whether
- 12 it's--the Act adopts concepts found under the National Labor
- 13 Relations Act when the terms of the Act may differ at times
- 14 from the NLRA and other state statutes. We, therefore,
- 15 recommend that appeals concerning findings of fact and
- 16 conclusions of law on the merits of the ULP be subject to de
- 17 novo review.
- 18 Third, we ask the Division to reconsider the
- 19 identity of respondents in appeals of coverage decisions.
- 20 This has to do with Rule 5 in which the CDLE is an appealing
- 21 body for decisions made by the State Personnel Director as
- 22 to whether employees are covered or not covered under the
- 23 Act.
- 24 The State Personnel Director is the initial
- 25 decision maker under the Act of whether an employee is

- 1 covered or not covered. In those disputes the two parties
- 2 will be the Certified Employee Organization, which is
- 3 CO-INS, and the particular state department, agency, or
- 4 division that employs the employee at issue. Proposed Rule
- 5 5 swaps out the particular state employer who is the party
- 6 in interest in the initial dispute before the State
- 7 Personnel Director with the State Personnel Director
- 8 position.
- 9 We recommend defining the word "appellee" for
- 10 purposes of Rule 5 appeals to be the particular state
- 11 department, agency, or division which is challenging or
- 12 defending a coverage determination, not the State Personnel
- 13 Director. This recommended change will ensure that the
- 14 state party with the greatest knowledge about a position and
- 15 the greatest interest in ensuring the position is properly
- 16 designated as covered or not covered remain the party that
- 17 appeals or is defending the State Personnel Director's
- 18 decision.
- 19 And to be clear, there may be times when the State
- 20 Personnel Director's interests with regards to such a
- 21 determination don't closely align with the underlying state
- 22 decision. So we ask for you to reconsider this and to
- 23 modify the framework so that the same party in a coverage
- 24 dispute is the party before the CDLE.
- 25 Finally, we want to address the terminology of

- 1 coverage decisions. Again, we're talking about Rule 5 here.
- 2 In the proposed rules, the use of the--the proposed rules
- 3 use the phrase, quote, classification decisions. This may
- 4 cause confusion with the separate issue of whether employees
- 5 are properly accepted under the state personnel system.
- 6 That particular issue, whether employees are accepted under
- 7 the state personnel (inaudible) -- state personnel system,
- 8 whether they are or are not classified, those decisions are
- 9 decided by the State Personnel Board, not CDLE. And that's
- under CRS Section 24-50-1106(4) (phonetic).
- We, therefore, recommend revising the heading and
- 12 all language in the proposed rules that currently talk about
- 13 classification to say appeals of coverage decisions by a
- 14 State Personnel Director. We further recommend that, again,
- 15 to avoid confusions, references to classification or
- 16 classified decisions be changed to refer to both covered and
- 17 noncovered.
- 18 Those are our comments we wanted to discuss this
- 19 morning and again ask you--or point you in the direction of
- 20 our written comments with regard to these and additional
- 21 concerns and recommendations. Thank you.
- MR. MOSS: Thank you, Mr. Combs. A quick follow
- 23 up on the deadline that you recommend for five--you
- 24 mentioned four months, the existing Labor Peace Act which is
- 25 not applicable here but is an existing body, it says six

- 1 months for an unfair labor practice charge. And the issue
- 2 that perhaps you've flagged is that the statute, I believe,
- 3 doesn't expressly list a deadline.
- 4 So is there a reason four months in particular
- 5 seemed right to you? Or would six months to parallel the
- 6 Labor Peace Act to the extent that this statute references
- 7 the Labor Peace Act in part while not incorporating all of
- 8 it? Or was four months a particular time that made sense
- 9 for a specific reason to you?
- 10 MR. COMBS: I think that six months could be
- 11 acceptable. So the four-month period is what we think is an
- 12 appropriate amount of time to try to encourage the parties
- 13 to raise disputes when they're on their minds. However, a
- 14 six-month period also aligns with what we've seen. We have
- 15 seen four-month frameworks. But six month aligns with other
- 16 state frameworks and also with the National Labor Relations
- 17 Act. We think it is certainly better than an indefinite
- 18 period.
- MR. MOSS: Thank you.
- MR. COMBS: Thank you.
- 21 MR. PRIMO: Thank you, Daniel.
- Next up is Kevin Caudill.
- 23 Kevin, if you're available, would you please
- 24 unmute yourself?
- 25 MR. CAUDILL: Yes, hello. This is Kevin Caudill

- 1 with the Colorado Hospital Association just confirming you
- 2 can hear me.
- 3 MR. PRIMO: I can hear you. Thank you.
- 4 MR. CAUDILL: And so again, my name is Kevin. I'm
- 5 a policy analyst with CHA submitting comments today on
- 6 behalf of more than 100 hospitals and health system members
- 7 statewide. Thank you to CDLE for this opportunity this
- 8 morning to express the feedback of those hospitals and
- 9 health systems.
- We are submitting comments today that focus on
- 11 Wage Protection Rules as well as Equal Pay Transparency
- 12 Rules. The CHA will also submit detailed, written comments
- 13 on those two rules in addition to the Overtime and Minimum
- 14 Pay Standards, the Whistleblower Anti-Retaliation and
- 15 Noninterference, and Notice Giving Rules as well before the
- 16 written comment deadline.
- 17 CHA continues to have concerns with prescriptive
- 18 language in the proposed rules. Employers including
- 19 hospitals and health systems must be afforded the
- 20 flexibility to administer these proposed rules in a way that
- 21 is best for the diverse workplace as we find in hospitals
- 22 across Colorado. And so, first, I want to specifically talk
- 23 about some high-level things in the Wage Protection Rule.
- 24 Timekeeping systems and record keeping especially
- 25 is applied to the certain classes of employees with the

- 1 primary concerns identified by hospitals, so specifically,
- 2 on shift differentials and the inclusion of shift
- 3 differentials in the payment of leave for HFWA qualifying
- 4 reasons. The definitions under most paid time off plans to
- 5 pay a base rate for time off--pay a base rate for time off
- 6 used, this practice is applied by most Colorado hospitals
- 7 and health systems and does not include additional premium
- 8 pay, what we call shift differentials, which is provided to
- 9 incentivize employees who--to work less desirable shifts.
- 10 CHA recommends changing the terminology to base rate or
- 11 requests to remove the reference to the COMPS Rule 37-1.8
- 12 within the Act. For example, use PTO plans but change how
- 13 PTO is paid.
- 14 The other issue I wanted to flag is around
- 15 overtime and the calculation of the accrual rate. CHA urges
- 16 CDLE to clarify its regulations to allow PTO accrual to be
- 17 based on a 40-hour workweek excluding overtime in cases
- 18 where the employer's PTO policies exceeds the accrual rate
- 19 covered by the HFWA. So the HFWA allows employers to use
- 20 PTO policy for absences provided employees accrue sufficient
- 21 paid time as required under the Act. Member hospitals PTO
- 22 policy often far exceeds this accrual rate. However, the
- 23 HFWA and proposed rules provide that the accrual of paid
- 24 leave must accrue on all hours worked including overtime.
- 25 And having to include overtime in the accrual of the PTO

- 1 creates an administrative burden and will increase the
- 2 employer's costs.
- 3 And I did want to flag two other sections briefly
- 4 here. And again, I will make more detailed comments in my
- 5 written testimony. But on the Section 3.5.3(b), allowing an
- 6 employer to require use of HSWA leave and hourly increments,
- 7 but if not, specified employees may use the time in smaller
- 8 increments going as low as six minutes, and that use of sick
- 9 time in small increments can be very burdensome to
- 10 employers.
- 11 And then another in 3.6.6(e), around the
- 12 confidentiality provision we do find quite onerous about
- 13 sharing confidential leave information. And that would not
- 14 leave room to argue that information may be disclosed on a
- 15 need-to-know basis.
- And then last, briefly, on Equal Pay Transparency
- 17 Rules, the primary concern is that the proposed posting
- 18 requirement applies to all internal and external job
- 19 openings. There's no distinction between internal vacancies
- 20 and normal career progression. CHA specifically for
- 21 hospitals has concerns with the lack of clarity around the
- 22 proposed provision that employers are required to make
- 23 reasonable efforts to inform and announce to their current
- 24 employees all opportunities for promotion.
- 25 As written there's no definition for promotion.

- 1 And so the question to be posed is, is it the intention to
- 2 allow employers to self-identify what constitutes a
- 3 promotion within their organization? And we feel employers
- 4 should be able to exclude from posting those position with
- 5 dedicated career ladders or when additional responsibility
- 6 is provided to an incumbent in the same role.
- 7 Second, the proposed rule applies to all jobs
- 8 including those that may consider applicants from Colorado
- 9 and other locations and even in cases in which the job will
- 10 be filled in other locations. Ignoring the distinction
- 11 about place of employment may discourage multistate
- 12 employers from considering Colorado applicants to avoid the
- 13 posting requirements.
- And again, we will be sharing more detailed
- 15 comments on our written testimony on all of the rules, and
- 16 thank you for the opportunity to share our comments today.
- MR. MOSS: Thank you, Mr. Caudill.
- 18 MR. PRIMO: Yes. Thank you.
- 19 I'll once again call out for Jennifer Waller.
- Jennifer, if you're in attendance, would you
- 21 please unmute yourself?
- 22 (Pause.)
- MR. MOSS: Let's move on, Mike.
- MR. PRIMO: Hello?
- Okay. We'll move on to Scott Segerstrom again.

- Scott, if you're available, would you unmute
- 2 yourself?
- 3 (Pause.)
- 4 Okay. At this time we will open up any comments
- 5 by those who may be attending by phone.
- 6 MR. MOSS: I suggest before we do that, I just
- 7 want to say two things. One is that if you're here,
- 8 Jennifer Waller and Scott Segerstrom, and are just having
- 9 technical difficulties, or if anyone knows if they were
- 10 intending to be on the call and it didn't work out, you
- 11 certainly can submit comments in writing in any way that we
- 12 have offered on our page, whether by e-mail through the RSVP
- 13 form, or if you log in again through the chat. And if you
- 14 re-log in before this hearing ends, you can jump in when we
- 15 call for other comments.
- Before we move onto phones just to 100 percent
- 17 sure--Mike's been carefully tracking everyone here by
- 18 Internet who indicated that they want to speak in the chat
- 19 window, and also Mike had tracked everybody who RSVP'd
- 20 before this. But just to make 100 percent sure, is there
- 21 anyone who RSVP'd to speak and hasn't yet been called on or
- 22 who indicated they want to speak in the chat window and as
- 23 not yet been called on?
- 24 (Pause.)
- 25 You are free to unmute if you are in those

- 1 categories. If you are not and you wish to speak, we'll get
- 2 to you in a second. I just want to make sure we didn't miss
- 3 anybody.
- 4 (Pause.)
- 5 Hearing none, gold star for Mike for fielding the
- 6 whole list.
- 7 With that, Mike, go ahead and you can solicit
- 8 phone participation.
- 9 MR. PRIMO: Thank you, Scott.
- 10 Yes, if there's anybody on the phone that would
- 11 like to speak, please unmute yourself by hitting star 6 on
- 12 your phone. And please say your name and the rule you would
- 13 like to discuss.
- MS. BAILEY: Hi, this is Jamie Bailey. I'd like
- 15 to discuss CCR 110307 3.5.1(d) (phonetic). I'm a project
- 16 manager focusing on U.S. paid-time-off design and
- 17 administration along with compliance with all U.S. leave law
- 18 including federal, state, and local law. I work for a
- 19 worldwide employer currently with employees working in every
- 20 U.S. state. And my comments are my own regarding the Wage
- 21 Protection Rules.
- I want to specifically talk about only one rule,
- 23 and that is the carryover requirement. Most U.S.
- 24 paid-time-off design has one of two design components: an
- 25 accrual and a carryover feature, or simply a front load with

- 1 no carryover feature. Requiring both a front load and a
- 2 carryover is not common. It does restrict paid-time-off
- 3 design in a way that impedes benefit design overall. It
- 4 adds cost to employers without adding benefit to employees
- 5 given that an employer can set a ceiling of use of 48 hours
- 6 annually.
- By requiring that carryover, employees will see
- 8 that carryover on their pay summary, and they're going to
- 9 want to take it even as an employer could set the limit at
- 10 48 hours. Additionally, that 48-hour requirement for an
- 11 employer that front loads doesn't add anything to the
- 12 requirement because that employee has the benefit on
- 13 January 1st of being able to take the entire 48 hours
- 14 immediately.
- 15 Most of the other states in the United States for
- 16 the past paid sick-leave law offer a front load option, and
- 17 they do not require an employer to carryover the time. So,
- 18 for example, in Colorado you could permit an employer to
- 19 carryover the time if they elect to front load the time but
- 20 not make it a requirement. That would avoid excess payroll
- 21 coding without helping the employee benefit or the employer,
- 22 and it would remove excess costs in administering this law.
- 23 That's all I had. Thanks for the opportunity to
- 24 share my comments.
- MR. MOSS: Thank you. And since you're by phone

- 1 and we don't see the name, could you spell your first and
- 2 last name, please?
- 3 MS. BAILEY: Yep. Jamie Bailey, J-A-M-I-E,
- 4 B-A-I-L-E-Y.
- 5 MR. MOSS: Ah, we had guessed correctly. Thank
- 6 you very much, Ms. Bailey.
- 7 MS. BAILEY: Thanks, bye.
- 8 MR. MOSS: Anyone else on the phone who wishes to
- 9 speak?
- 10 (Pause.)
- 11 MR. PRIMO: Okay. Again, one last call for
- 12 anybody on the phone who would like to speak. To unmute
- 13 yourself, you must hit star 6.
- 14 (Pause.)
- 15 At this time there does not appear to be anybody
- 16 who would like to speak via telephone. I will give this
- 17 back to Director Moss for closing.
- 18 MR. MOSS: One last call having solicited
- 19 participation by phone. Anyone here by Internet wishes to
- 20 speak who has not had a chance to yet including anyone who
- 21 might have RSVP'd and then was having technical difficulties
- 22 or anyone who would just like to respond to anything? Open
- 23 floor in other words for anyone to jump in either by phone
- 24 or Internet.
- 25 MR. PRIMO: I just received a chat from Patrick

- 1 Moya saying a Michael Mitchel is available and would like to
- 2 speak.
- 3 Michael, I'm not sure if you're available by phone
- 4 or Internet. Would you please unmute yourself?
- 5 (Pause.)
- 6 MR. MOSS: Mr. Moya, since you mentioned Mr.
- 7 Mitchel's interest in speaking, do you know if he's here
- 8 already or by phone or Internet or some other means?
- 9 MR. MOYA: Yeah. He's here already. He's--he was
- 10 having--I can see him online right now. He was having a
- 11 little bit of trouble with respect--there. And, Michael--
- MR. MITCHEL: Can you hear me?
- MR. MOSS: If you could unmute, that would be
- 14 good, Mr. Mitchel.
- MR. MOYA: And at the bottom of your screen, Mr.
- 16 Mitchel, if you--it will pop up. There you go.
- MR. MITCHEL: There we go. Sorry about that. I
- 18 was--pardon me. I'm catching up. I was listening earlier.
- 19 I did not plan on speaking, but I'm more than happy to do
- 20 so, if that's all right.
- 21 MR. MOSS: That's great. Thank you very much.
- 22 MR. MITCHEL: Yeah, so a little bit about me. My
- 23 name is Michael Mitchel, last name spelling is
- 24 M-I-T-C-H-E-L. I've owned a search firm for the last 20
- 25 years. I'm a disabled veteran small business owner. And I

- 1 read this language, and I found this language concerning on
- 2 several fronts.
- I was reading both the proposed Rules 4.3.2 and
- 4 4.3.3 and 4.2.4. You know, I look at this--I do searches
- 5 nationally. And part of the value that as a small business
- 6 owner that we provide to our clients is that we help them
- 7 find applicants in a timely fashion. We also help relieve
- 8 the workload for the internal talent acquisition
- 9 professionals so they can focus on other positions.
- The way this is currently written, this would
- 11 double the workload for the internal recruiters. It would
- 12 also have a chilling effect for businesses to do and hire
- 13 within the state of Colorado. The scenario that I think of
- 14 is if you are Time Warner in New York and you need to
- 15 hire--you need to replace your CFO. And for whatever reason
- 16 it's a--he's an incumbent--he or she is incumbent, and
- 17 you're looking for a replacement so you can then let them
- 18 go.
- 19 The way this current language reads, if they
- 20 have--Time Warner has one employee in Colorado, say a help
- 21 desk support person, they would be able to apply for this
- 22 job, know that this person's job is in danger, and know what
- 23 the exact comp is. Now, that's problematic for a lot of
- 24 reasons, both for the companies, for the incumbent employee,
- 25 and also it just takes up bandwidth for someone who's not

- 1 clearly qualified for that type of a role.
- 2 But also, if you are a company looking to come to
- 3 Colorado and do business, this would have a chilling effect.
- 4 I would do a serious pause and say, well, this is going to
- 5 pull up a whole lot of employment issues for us
- 6 unnecessarily. I understand what the goal here is, and I
- 7 just think that this is not the right solution at this
- 8 particular time.
- 9 Yeah, that's really my high level. I'm not going
- 10 to read, you know, point by point my concerns. But I think
- 11 it puts a lot of risk for confidentiality, hiring practices,
- 12 time to hire. Companies have a hard enough time finding
- 13 qualified candidates and getting them on board before
- 14 another company picks them up. So this would hurt them
- 15 hiring.
- MR. MOSS: Thank you, Mr. Mitchel.
- 17 MR. MITCHEL: Yep. That's it.
- 18 MR. MOSS: There's a comment in the chat room by
- 19 Kevin Bommer from the Colorado Municipal League. You
- 20 mentioned submitting written comments, and you summarized
- 21 them in the chat window. We're happy to take that as your
- 22 comments. But would you also like to speak as well? Or
- 23 were you just flagging that there are written comments
- 24 coming with the gist that you mentioned in the chat window?
- MR. BOMMER: Hi. Thank you. I think given the

- 1 time and the detail that the written comments will go into,
- 2 I can spare everyone the verbal comments. But there are
- 3 significant terms and requirements in the Equal Pay Act that
- 4 municipal employers have been looking to the rulemaking,
- 5 which we would have hoped would have come several months
- 6 ago, but as they're scrambling to be ready to start on
- 7 January 1st that aren't defined or even mentioned in the
- 8 proposed rules. So we've been collecting those and hope to
- 9 have--even though it will be late in the year, but the
- 10 January 1st implementation hope to see them addressed in
- 11 some way in the final version of the rules.
- 12 MR. MOSS: Thank you, Mr. Bommer.
- Anyone else who'd like to speak either who's here
- 14 by Internet, by phone, by any other means? Speak now or
- 15 type your name in the chat window. If you're here by phone,
- 16 just say your name. Open floor.
- 17 (Pause.)
- 18 I'll give it 30 seconds in case anyone is
- 19 forgetting to unmute or having a bout of politeness of
- 20 waiting to see if others are speaking first.
- 21 (Pause.)
- MR. MOYA: Mr. Moss?
- MR. MOSS: Yes.
- MR. MOYA: This is Patrick Moya. I wanted to ask
- 25 what was the--and I apologize. We as an industry didn't

- 1 really know this, and we were very late to the party, but
- 2 what was the intent of Section 4.3.2, 4.3.3, and 4.4.4 in
- 3 terms of how it was written? We understand, obviously, by
- 4 the title that it's Equal Pay and Transparency Rule, so
- 5 that's pretty obvious. But with respect to posting those
- 6 positions and what they're going to be doing, what was the
- 7 spirit of law to, and then how does--how does the Board feel
- 8 like this is going to continue to help Colorado jobs and the
- 9 economic--in our economic situation here?
- 10 MR. MOSS: Sure. Happy to address. Did you say
- 11 4.3.--which ones?
- MR. MOYA: 4.3.2, 4.3.3, and 4.3.4, all based on
- 13 equal--the equal--or I'm sorry. I'm sorry. I'm sorry. I
- 14 misspoke. My apologies. 4.2.2, 4.2.3, and 4.2.4.
- MR. MOSS: Oh, so in general as to both 4.2.3, the
- 16 goal here, happy to address, was just to flesh out the
- 17 statute seen to in the Transparency provision, state in
- 18 fairly categorical terms that all opportunities for
- 19 promotion must be announced. And in 4.2.3 as to location it
- 20 says, "All employers, defined as anyone who employs one
- 21 person in Colorado, must post all promotion opportunities
- 22 to--must post all to all employees without geographic limit
- 23 defined," because the statute doesn't define those employees
- 24 as within Colorado.
- 25 That said, while that was a wording of the

- 1 statute, there are other provisions that a number of folks
- 2 have called attention to that might support what we're
- 3 hearing from a number of representatives of various
- 4 employers in business. Could be a narrowing of that scope.
- 5 Despite referring to all employers or all employees, there
- 6 may be other bases in the statute for a narrow
- 7 interpretation.
- 8 So the goal in the drafting was simply to draft
- 9 and then put up for comment. And we appreciate everyone's
- 10 comments that the wording of the Transparency provisions
- 11 being essentially one sentence about posting all promotion
- 12 opportunities to all employees and one sentence about how
- 13 all job postings must have this information seemed
- 14 categorical. But to the extent that there is room to
- 15 support some of the policy arguments that we're hearing,
- 16 we're certainly open to those comments and, therefore,
- 17 appreciate that a number of commenters have given a focus on
- 18 what the statutory text seems to allow, what scope and what
- 19 limits maybe permitted.
- In addition to the policy arguments we're hearing,
- 21 use the focus to our view is what the text of the statute
- 22 permits as far as a scope that on the one hand doesn't go
- 23 too broad, and on the other hand doesn't import exceptions
- 24 the statutory text doesn't allow. So that's the question
- 25 and the feedback has been helpful in that regard.

- I know that's somewhat general, but the point is
- 2 that we saw this exercise as defining terms in a way
- 3 consistent with the wording and scope we saw in the statute.
- 4 We understand there are different views on some of those
- 5 wordings that we're hearing today. And (inaudible) of
- 6 course.
- 7 MR. MOYA: Thank you very much.
- 8 (Pause.)
- 9 MR. MOSS: Any other comments or anything anyone
- 10 would like to say on the way before we close out?
- 11 (Pause.)
- 12 Hearing nothing further and having waited for
- 13 several rounds of 30 seconds to a minute to see if anyone
- 14 wanted to jump in and appreciating that several folks have,
- 15 we are bringing the hearing to a close.
- Mike, any closing procedural matters that we need
- 17 to cover before closing out?
- 18 MR. PRIMO: No. Not at this time. The recording
- 19 and transcript for this hearing will be posted publicly on
- 20 our website when it becomes available to us. But other than
- 21 that, no.
- 22 MR. MOSS: Great. And I'll add that the
- 23 transcript will take some time. However, the recording will
- 24 be posted as soon as is feasible, likely by--the recording
- 25 will be posted likely by tomorrow. It's a two-hour

- 1 recording, but as you've seen, comments range from roughly
- 2 five to twelve minutes. So that should be available to
- 3 anyone.
- 4 And comments can be submitted, again, through
- 5 5:00 p.m., this Thursday the 5th. They can be also
- 6 elaborations of prior comments you made. They can be
- 7 responses to comments made during the meeting. And we
- 8 appreciate everyone's participation.
- 9 One last final call for anyone who wishes to jump
- 10 in and say something here.
- 11 (Pause.)
- 12 Having maxed out the number of uncomfortable
- 13 silences we need to do to accommodate everyone who wishes to
- 14 speak, I'll note the time is 11:06 a.m., and we are closing
- 15 the hearing. Thank you all for your participation. We
- 16 appreciate it. Have a good rest of your day.
- 17 (Whereupon, the meeting was concluded.)
- 18 (The following is a transcript of simultaneous
- 19 dialogue from the Google Meet chat window).
- 20 MR. HARRIS: Dean Harris is registered to speak.
- 21 MR. MOYA: I plan to speak regarding EPT Rules.
- MS. BROUGH: This is Kelly Brough, President and
- 23 CEO of the Denver Metro Chamber of Commerce, and I am
- 24 attending to speak regarding the Equal Pay Rules.
- MR. CAMPBELL: This is Stacey Campbell and I plan

- 1 to speak on the EPEWA. I previously registered.
- 2 MR. PRIMO: Hi. If you registered with the RSVP
- 3 form, I have you recorded as speaking. If you have not
- 4 RSVP'd through our form, please chat me that you would like
- 5 to speak.
- 6 MS. WALIGORSKI: Good morning. This is Lydia
- 7 Waligorski from Violence Free Colorado. I plan to speak to
- 8 1103-7. Thank you.
- 9 MR. PRIMO: Thank you. I have you recorded.
- MS. BOOTHBY: It's on.
- MS. MASIAS: Good morning. This is Lauren Masias
- 12 with the Colorado Competitive Council, and I am here to
- 13 speak in regard to the Equal Pay Transparency rulemaking.
- 14 MS. WEAVER: Hi there. Where will be able to find
- 15 speakers' full written comments?
- MR. PRIMO: We will be posting the recording and
- 17 transcript on our website later this month.
- 18 MR. PRIMO: Written comments are not currently
- 19 being posted publicly.
- MS. WEAVER: Thank you.
- 21 MR. BLOCK: Michael, can you let us know the order
- 22 of the people who have signed up to testify who haven't yet
- 23 done so, or if the number of people left who have signed up
- 24 to testify is too long? At least let us know how many
- 25 people are still waiting to testify among those who signed

- 1 up to testify.
- 2 MR. PRIMO: Hi, Dan. The next up are as follows:
- 3 Scott Pechaitis, Jennifer Waller, Ellen Gianrratana, Dan
- 4 Block, Patrick Moya, Louise Myrland, Lauren Masias, Lydia
- 5 Waligorski.
- 6 MR. BLOCK: Thank you.
- 7 MR. COMBS: Good morning, Michael. Daniel Combs
- 8 from Colorado AG's office here. I had RSVP'd to speak on
- 9 State Labor Relations Rules. Is that not showing on your
- 10 end?
- 11 MR. PRIMO: Hi, Daniel. It did not but I will add
- 12 you to the list right now.
- 13 MR. COMBS: Thank you, Michael.
- MR. CAUDILL: Hello, Michael. Kevin Caudill with
- 15 CHA. I signed up online as well, just confirming I am on
- 16 the list.
- MR. PRIMO: Hi, Kevin. Just got your RSVP. You
- 18 have been added to the list.
- MR. CAUDILL: Thank you.
- 20 MR. PRIMO: The new list is as follows: Jennifer
- 21 Waller, Ellen Gianrratana, Dan Block, Patrick Moya, Louise
- 22 Myrland, Lauren Masias, Lydia Waligorski, Scott Segerstrom,
- 23 Daniel Combs, Kevin Caudill.
- MR. PRIMO: The new list: Lauren Masias, Lydia
- 25 Waligorski, Scott Segerstrom, Daniel Combs, Kevin Caudill,

- 1 Jennifer Waller, Patrick Moya.
- 2 MR. MOYA: I apologize. I was having technical
- 3 difficulties. I still plan to testify.
- 4 MR. PRIMO: Okay. We can come back to you now,
- 5 Patrick.
- 6 MR. PRIMO: The updated list is as follows: Kevin
- 7 Caudill, Jennifer Waller, Scott Segerstrom.
- 8 MR. PRIMO: Are either Jennifer Waller or Scott
- 9 Segerstrom still in attendance?
- 10 MR. MOYA: A gentleman named Michael Mitchel would
- 11 like to speak.
- MR. BOMMER: The Colorado Municipal League will be
- 13 submitting written comments on proposed rules implementing
- 14 the Equal Pay Act, in particular terms and requirements that
- 15 appear in the statutes that are left out of proposed rules.
- 16 Failure to define terms and requirements in rules will
- 17 create significant implementation ambiguity for Colorado
- 18 municipal employers. Thank you for the opportunity to
- 19 provide the detailed comments.
- MR. PRIMO: Would you like to speak, Kevin?
- 21 MS. SCHMIDT: Nikki Schmidt, Weld Schools. I
- 22 don't have a mic and can't call in, but would like to
- 23 comment that the definition of family under the Healthy
- 24 Families Act needs to be defined better. Related by blood
- 25 is not clear and would be administratively burdensome and

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costly to a district/company.
 2
              MR. MELKEY: Are the written comments posted
 3
    somewhere for public viewing?
              MR. PRIMO: Thank you, Nikki. I have documented
 4
    your comment and will pass it along to our policy team.
 5
              MR. PRIMO: Written comments are not being
 6
 7
    publicly posted at this time.
 8
              (Whereupon, Google Meet chat was concluded.)
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1	TRANSCRIBER'S CERTIFICATE
2	I hereby certify that the foregoing has been
3	transcribed by me to the best of my ability, and constitutes
4	a true and accurate transcript of the mechanically recorded
5	proceedings in the above matter.
6	Dated at Aurora, Colorado, this 10th day of
7	November, 2020.
8	
9	
10	/S/Patti Petersen
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